

Universities fear the cost of pay rises

by Ngalo Creguer and David Johnson

University pay negotiations for academic staff restarted this week with the universities increasingly anxious that they will be unable to afford substantial pay rises.

The resumption of talks came as a result of last week's announcement by the Government that the cash limit for recurrent grants for the academic year 1979-80 will be increased by £31.85 million. This takes the total income to £872,730.

The universities will eventually have to pay for a series of pay claims out of the £31.85 million. This includes the non-clinical academic and related staff who have already made out a claim for a 30 per cent rise.

Then there are the technical staff, whose rises will be backdated to October, 1979, and the manual staff, rises for which will be backdated to November, 1979. Both these groups have cases currently being considered by the Clegg standing commission on pay comparability. Some of the money will also have to go towards paying rises for the clerical staff.

When the recurrent grant was first announced a notional 5 per cent was built in for pay rises and between 8 and 9 per cent for price rises. In July an additional £21.5m was added to the grant for the period August, 1979, to March, 1980, to acknowledge the effect of then known pay rises. The new announcement assumes, broadly, an extra 7 per cent for pay rises but no allowance for price rises.

No more money will be made

available until next year's recurrent grant is announced. What worries the universities is that they do not know the assumptions made by the Government behind the latest announcement, nor can they take any comfort in a known "going rate" for pay rises or claims.

Meetings between the Association of University Teachers, the University Authorities Panel, the Department of Education and Science and the University Grants Committee took place all last week and will continue next week.

Two main issues were discussed: an increase for university teachers to be backdated to October, 1979, and the question of a Clegg comparability exercise. Any recommendations would have to go to the AUT Council meeting in Sheffield later this month.

Public sector lecturers' leaders are privately speculating that the Clegg commission on pay comparability may not now publish an interim report.

The intention had been that whatever Clegg recommended would be paid in two stages—January 1 and September 1. An interim report before Christmas was to have enabled the size of the January stage to be decided more easily.

But because union leaders and the local authority employers are not meeting the commission until December 21, to hear its decision on whether there should be an interim report, and when it should be published, the January instalment is likely to be negotiated through the Burnham machinery instead.

One trainee teacher in three cannot pass maths O level

by John O'Leary

More than one third of the students admitted to undergraduate teacher training courses this year would not meet next year's more stringent entry requirements.

New figures from the Central Register and Clearing House show that even among entrants to the Postgraduate Certificate in Education, 17 per cent did not possess O levels in mathematics and English language as well as two A levels.

The new requirements will not affect PGCE students until 1983. The survey shows that overall targets for teacher education recruitment were almost met this year, but that the number of entrants to English and mathematics O levels for next year's PGCE courses will result in a shortfall in 1980.

Only 52.73 per cent of new entrants had the qualifications which will be required for almost all similar courses next year. Applications for PGCE courses starting in 1980 are already showing a sharp decline and, with recruitment targets almost the same as for this year, the figure of 9,000 new entrants is unlikely to be repeated.

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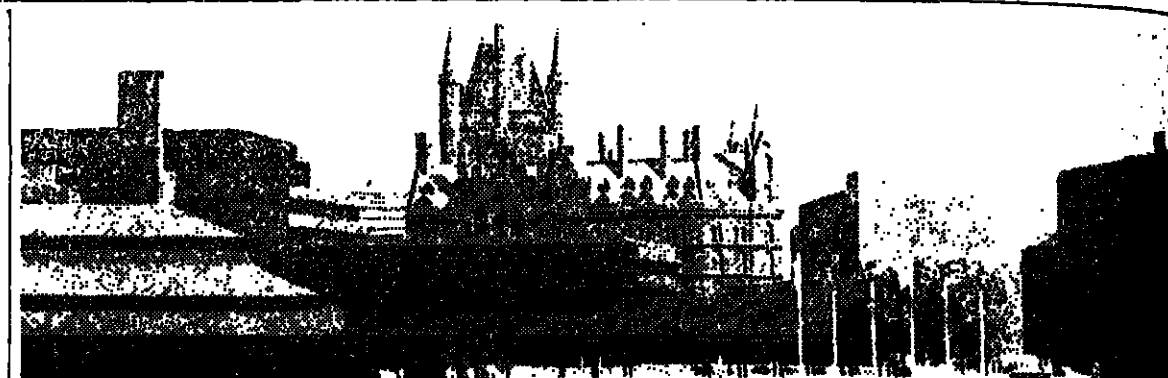
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New BL 'redundant in 20 years'

Plans for the new British Library building above in Somers Town, Euston, will be redundant after the year 2000, and the project will cost far more than the estimated £164m.

This is the argument put forward in a 40-page document sent to Mr St. John-Stevenson, Chancellor of the Duchy of Lancaster, by a group of scholars led by Professor Hugh Thomas of the Centre for Policy Studies, the group are opposed to any move of the BL's reference division from the British Museum.

"There is no suggestion that stage 1A of the plans unveiled by Mrs Shirley Williams last year would be complete before 1991 even if the existing timetable was adhered to. Therefore the whole project would be out of date before it is finished", the document says.

Approval for the new building was finally granted in 1978, in the face of the BL's urgent accommodation, conservation and storage problems. The BL's collections are currently housed in 17 buildings throughout London, and the number of books in the reference division alone is expected to rise from the present 10m to around 25m by the year 2000.

The new library would house the reference and science libraries, bibliographic services, and the Library of the Library Association. It would also provide an exhibition and culture centre.

The document suggests a modified version of the plans, which it

claims would provide space through into the first half of the twenty century. It would also be cheaper.

It stresses that the reference division should remain in the British Museum, with the use of the same round reading room and the BL Library, which are seen as a fitting environment for scholars. It is that the argument about the age of seats is no longer valid as the demand for books has fallen about half.

The document says there is a case for a new Science Reference Library, with a reading room, the Somers Town site.

There is also a case for moving the Newspaper Library to Colindale.

Polys' expanding era is at end

The long awaited major policy statement from Mr. Mark Carile, Secretary of State for Education, leaves no doubt that the polytechnic expansion era is definitely over.

Speaking at Preston Polytechnic he called on them to build on their achievements of the past 10 years but made clear that the future was for consolidation, not expansion.

And he effectively ruled out the suggestion that polytechnics might become chartered institutions on university lines.

"Financial and other restraints mean we are moving into a period of consolidation following on from the rapid expansion of the past two decades", he said.

"But consolidation is definitely not the same as inertia and I think we should look on it as an opportunity to take stock, to confirm we are moving in the right direction and to improve the utilization of the scarce and valuable resources devoted to higher education in pursuit of agreed aims."

Mr Carile warned there would be "a little scope" for development of additional new courses.

His visit sparked off an occupation of the main administrative offices, the director's office, and the student union by students protesting at overseas fees increases.

APT victory claim at Trent

The Association of Polytechnic Teachers is claiming another recognition victory—this time at Trent Polytechnic.

This brings the total number of polytechnics where APT says it has recognition in "some degree" to seven.

The Trent case illustrates the inexact definition of recognition. For APT itself admits its status is limited. It is recognized only for membership of the polytechnic's hospital and safety committees.

Nottinghamshire County Council, Trent's managing authority, declined to give APT the widest recognition it sought, including the ultimate right of representation on the governing body.

Iraqi death list claims investigated

The Home Office is investigating claims that four Iraqi students at British universities are on a death list drawn up by pro-Baathist forces. The allegations have been passed to the Home Secretary, Mr William Whitelaw, by Mr Frank Ahsan, Labour MP for Salford East.

The four students, two in London and two in Wales, are all members of the anti-government Iraqi Student Society, whose members have been the subject of harassment and some physical violence at several occasions this year.

More serious attacks have taken place elsewhere in Europe, culminating this week in the murder of a 17-year-old Iraqi student in Bulgaria.

Leaders of the ISS allege that the assassinations were planned at a meeting in October held in the Iraqi Embassy in London. They say that the four students named could be in danger over the Christmas vacation and are asking for urgent action by the Home Office.

Eriction between the ISS and the government-backed National Union of Iraqi Students has increased since the appearance on some British campuses of forms said to be used in the surveillance of dissidents. Members of NUIS have been blamed for assaults carried out in Manchester and Swansea, which have led to the withdrawal of recognition by the National Union of Students—a decision due to be confirmed this evening at the NUS Conference in Blackpool.

Inquiry on lecturer

The senate of University College, Cardiff, has called for a further inquiry into the case of the Polish-born politics lecturer whose qualifications have been questioned.

The senate suggestion is that Mr Bogdan Skalkowski, 35, should not be re-appointed until he has had an opportunity to clear his name—and has succeeded in doing so.

College site saved

Government approval for the GLC to lease the former College of St Mark and St John to Chelsea College has saved the site from development as either housing or a private hospital. The 99-year £18 million lease will ensure the GLC retains the site for educational use.

'Not enough work' charge angers centre

The centre for socio-legal studies at Oxford has taken issue with a claim by a Social Sciences Research Council review panel that they are not publishing enough work.

The SSRC are asking the centre, which was instituted in 1972 as one of four funded research centres to submit a detailed two-year programme within 12 months. It accepted the main review panel recommendation that the centre continued for ten years.

The centre are taking issue because they say they have produced a large body of work, including a book on legal research which could not be attempted in an ordinary university department.

The co-director of the centre, Donald Harris, pointed out that he cannot expect such research to be done in a hasty manner. He added that the centre have had a full staff for the past two years.

Admissions fall

Income, would be marginally less damaging. Glasgow University estimates that by 1983-84, they will only be taking about a quarter of the numbers of overseas students they now admit.

Edinburgh estimates a decline in the number of home students over the next four years of about 8 per cent.

Imperial will charge overseas students not less than £3,000. Aberdeen University thinks the level funding over the next two years would mean a drop in students of about 64 per cent.

NEXT WEEK

Anthony Giddens on Raymond Williams
Mathematics Journals
Eric Robinson on the polytechnics' first decade
The Bishop of Durham on the Language of Common Prayer
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Patrick Parrinder on D. H. Lawrence

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'British Brookings' plan revived

by Charlotte Barry

Proposals for a major new institute to analyse technological change are being considered by the Social Science and Science Research Councils, which are expected to approach the Leverhulme Trust for part of its £1m a year funding.

The Centre for Analysis of Technological Change (CATCH) would analyse Government policy options on the use of resources, technological change and scientific development.

A decision on whether to proceed will be taken in January following separate meetings of the three bodies involved. Plans for the new centre come after the failure in 1978 of the SSRC's controversial plans for a general policy institute modelled on the Brookings Institution in Washington.

Plans for a "British Brookings" were laid down in 1977 when the SSRC decided to earmark £2m for it. But following the merger of two institutes—PEP and CSSR—to form the Policy Studies Institute in March, 1978, the SSRC admitted

it had failed to raise enough money from private sources.

It now seems that hopes for a European Brookings based in London have also collapsed, according to Dr Bernard Donoghue, a member of The Economist Intelligence Unit and former policy adviser to Mr Callaghan.

He said: "The crazy thing is that the Ford Foundation were offering a very large sum of money. It has been rejected twice—once by the universities for a British Brookings. This would have been millions of dollars. It was a cavalier attitude to reject the serious offer."

The second rejection came when the Ford Foundation and the EEC were offering money through Brussels. The Leverhulme Trust is believed to be receptive to the CATCH proposals following a recent influx of funds as a result of the Conservative decision to decontrol Government exchange regulations.

The trust, which is interested in this area of technological change, has just given £3m over five years to the Science Policy Research Unit to look into technological innovation.

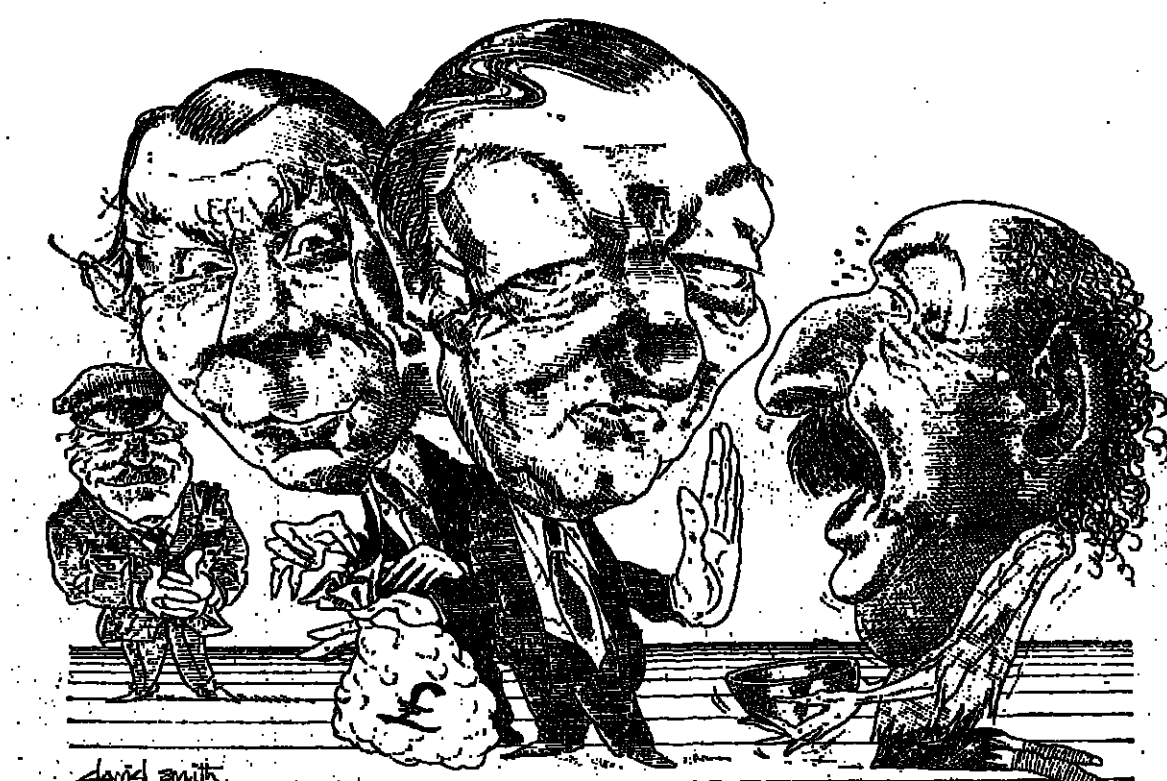
But Dr Ronald Tress of the Leverhulme Trust stressed: "One wants to see a substantial organization with certain features about it if it is to be effective. On the other hand one does not want to see a monopoly."

Much of the work done by the proposed CATCH would concern the relationship between scientific and technical development and its application in industry.

It follows discussion at a joint SRC/SSRC committee dealing with problems in the area of social impact of change, and is thought to be a response to widespread concern about rapid technological change involving in particular the use of microprocessors in industry and nuclear power as a replacement of energy resources.

The main existing research units have been consulted in advance and reassured that the new venture will not be competing for scarce funds. It is understood a substantial proportion of the budget would be used to contract work out to other institutes.

Mark Three Brookings, page 8
Leader, page 27



Academic staff fear derisory offer

The Association of University Teachers is to meet the Department of Education and Science on Monday to give its reaction to an employers' pay offer this week believed to be between 7 and 8 per cent.

Many university academic staff would regard such an offer as derisory. The offer has been linked with a proposal to refer the whole question of pay to the Clegg Standing Commission.

The AUT has put a claim for a 30 per cent rise and would probably be outraged at an offer of less than double figures.

One of the constraints affecting the negotiations is the likelihood of DES insistence that any rise before Clegg has considered the case would have to be met from existing cash limits.

The supplementary grant announced, broadly, an extra 7 per cent for pay rises, but the offer is known to be more than that.

Negotiations may well have been influenced by the fact that university technicians have been recommended by their union to accept an offer of 8 per cent, payable from October, 1979. The 14,000 technicians will get a further increase of 61 per cent in April, 1980, as a result of a 1978 Clegg recommendation. Pay for technicians from October, 1979, would range from £2,751 to £7,509.

A third group of workers whose pay rise will have to come out of the supplementary grant announced are the 15,000 manual staff.

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Poly power struggle

by Peter David

A major shift in the balance of power between polytechnics and the local education authorities which maintain them is being sought by the local government associations.

The Association of County Councils is asking the Government to remove the Department of Education and Science's duty to approve the instruments and articles of government of public sector higher education institutions.

In a submission to Mr Heseltine, the Secretary of State for the Environment, the ACC says local authorities need "greater freedom in the management of institutions which they maintain."

Since the designation of the polytechnics 10 years ago local authorities have had to gain DES approval for the articles of government, which lay down the composition of polytechnic governing bodies and determine the respective duties of the local authority, governing body, director and academic board.

In most cases the DES has used its powers to ensure that academic boards and governing bodies have wide responsibilities for the internal management of their institutions, subject only to overall financial control by the maintaining local authority.

The local authorities now want to be able to revise existing instruments and articles without needing approval from the DES, and without having to refer to the articles of a departmental circular in 1970 which set out the general principles governing the balance of power between the institution and its local authority.

This would enable local councils to change the membership of polytechnic governing bodies, and take over detailed control of staff appointments.

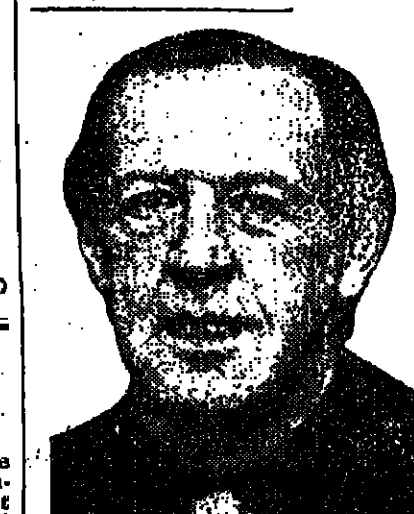
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Fears over teacher supply policy

by David Jobbins

Education lecturers are anxious that the Government is showing no signs of re-establishing a committee to advise it on national policy for teacher supply and education.

There is a widespread feeling that the former Advisory Committee on the Supply and Training of Teachers, which ended its term last year, did a good job.

In support of this can be called the announcement last March by Mrs Shirley Williams, former Secretary of State for Education, that it should be reconstituted for a further five years as the Advisory Committee on the Supply and Education of Teachers (ASSET).

But the committee, which was to

be chaired by Sir Arthur Armitage, has yet to reconvene. With the incoming Conservative Government, the antipathy towards education lecturers is likely to be revived, although there has been no official statement as yet.

Mr William Middlebrook, secretary of the Polytechnics Council for the Education of Teachers, said: "There is no body to advise the Department of Education or the Government on the requirements of teacher training in terms of numbers, balance of training, and so on."

"Because there is no one central body the DES has to go through a piecemeal exercise with different people. That is a fundamental problem in terms of teacher training."

The policy vacuum has been accentuated through the apparent scrapping of the Oakes report proposals for new regional bodies to replace the Area Training Organisations which were abolished in 1975.

Mr Middlebrook feels the need for a central advisory body is unanswerable. He predicts that teacher training recruitment figures are likely to take a further dive next year, often because of the effects of adverse publicity on teacher unemployment.

With the upturn in the birth-rate there were already signs of a new teacher shortage by the middle and end of the next decade. But regional differences are marked, according to Mr Middlebrook, with the increase occurring at different times in different regions.



Sir Charles Carter, former vice-chancellor of Lancaster University, is now at the Policy Studies Institute in London, receiving an honorary Doctor of Science degree last week from Princess Alexandra, Lancaster's chancellor.

ITBs want a Royal Commission

by Patricia Santinelli

The Government should urgently set up a Royal Commission to examine the kind of industrial training system, taking into account the part played by the Department of Education and Science and the Department of Employment, needed to take this country into the next century.

This is the view of the professional and advisory staff representing the majority of Industrial Training Boards (ITBs) who have submitted to the Manpower Services Commission Review Body set up to look into the working of the 1973 Employment and Training Act and the role of ITBs, and due to report by the middle of next year.

The staff fear that the present scope of the Review Body is too limited and that any policy decision taken as a result of its recommendations will be out of date in a few years.

"We consider that there is a need for a review not just of the working of the 1973 Act but beyond that into the arrangements for a total industrial training system," the staff say. "The widening of

the scope of ITBs will be only part of the total picture."

The staff stress that the influence of the British educational system has been a major factor in the development of industrial training needs to be considered alongside any consideration of how to improve the industrial training system.

"The review would have to consider the impact of the compulsory education system on industrial growth and potential," they say. "Many of our members report the difficulties that companies have in recruiting young people with an appropriate educational background for further training. In other cases the development of managerial potential is slowed by the effects on young people of their experiences in the education system."

On the actual and future scope of ITBS, the staff want the board's role to be extended beyond the enforcement of training into the effective use of manpower and representation from relevant working parties of NEDO and close liaison with the DES and other relevant educational consultative bodies.

Student exchanges 'will suffer' through fees increase

The Government has accepted that higher fees for overseas students is likely to reduce educational exchanges between countries with whom Britain has cultural agreements.

Lord Carrington, the Foreign Secretary, has told Sir Alec Merriam, chairman of the Committee of Vice-Chancellors and Principals, that the need to make savings must be given the highest priority.

Sir Alec wrote to Lord Carrington to point out the international dimension to the decision to charge overseas students full cost fees. He said that 10 per cent of overseas students in some way by British Government sources. This help, which spanned the old and new Commonwealth, was highly prized by the universities, the recipients and overseas countries.

In particular there was buoyant demand for help from the developing countries and there was a specific demand from Rhodesia. He asked for an assurance that the not be reduced.

Sir Alec also asked that means should be found to assist the universities where they were seeking to pursue the provisions of international agreements which involved nationals of other countries.

Further he said that damage would be done to the international understanding by the decision to charge fees of the proposed magnitude. It would be folly for the universities to break relationships for decades throughout the world.

In reply, Lord Carrington said he was unable to give any assurance that numbers currently assisted would not be reduced. Schemes, funded from wholly or partly bilateral aid programmes which had to share the burden of the cuts.

In addition, increases in the fees which we pay for the great majority of these students will augment considerably the cost of the governments training programmes which form an essential part of our technical obligations. It would be very difficult to avoid substantial under these schemes.

Lord Carrington pointed out that a number of overseas postgraduates would be assisted by the bursary scheme and that the position of EEC students was still being considered.

Pamphlet urges longer courses for postgraduates

by John O'Leary

Postgraduate teacher training courses should be longer and tougher so that they can lay the ground for a more flexible teaching profession, Sir Charles Carter, former vice-chancellor of Lancaster University and two researchers proposed this week.

The pamphlet, *Swings for Schools*, published by the Policy Studies Institute, Sir Charles, Mr John Ermisch and Mr Frederick Ruffett, forces the need for an increase in the number of trained teachers in the next 20 years, despite a continuing low birth-rate.

The teacher education system should therefore be capable of responding to temporary demands for more teachers in a manner that has not been present in the past.

The solution, say the authors, is to Postgraduate Certificate in Education, which already caters for about half of the students in training.

Such a change would not only allow for a swifter response to changes in the birth-rate than altering the numbers on four-year BEd courses but would also provide more scope for teachers to move in and out of the profession.

The controversial proposition of introducing fixed period contracts for teachers is also considered. It would allow local authorities to introduce flexibility in coping with fluctuating pupil populations.

However, a 'greater reliance' on

the PGCE would necessitate a complete rethink on course content. The authors say, since the PGCE is presently considered lightweight intellectually and yet insufficient to provide a thorough knowledge of educational theory and practice. They should become a tough, full-time introduction to the profession stretching over 10 or 11 months rather than the present nine.

"The advantages of the flexibility to be gained by using this new into the profession are too great to be sacrificed," the authors say. "Difficulties arising from the present take place in university departments of education which are not readily responsive to central control of numbers, should not prove insuperable."

A change in the character of PGCE courses would also facilitate the introduction of more movement of teachers between primary and secondary schools, which the authors also believe to be necessary.

In the present, they say, PGCE graduates see themselves as subject specialists, while those trained on BEd courses have a more thorough knowledge of the whole teaching task.

More in-service programmes would be necessary to assist teachers to adapt to different age-groups but the cost involved would be less than the amount wasted if the system remained unsuitable for the demands made on it, the pamphlet concludes.

Swings for the Schools, by Sir Charles Carter, John Ermisch and Frederick Ruffett, Policy Studies Institute, 584, E1.

£100,000 a year science interchange to go ahead

by Robin McKie

Science Correspondent

A unique joint scheme organized by the Science Research Council and the Royal Society is to be set up to promote the interchange of scientists between industry and universities. The £100,000-a-year experimental project, which would provide about ten industrial fellowships, has been agreed by the central councils of both organizations and is expected that the first appointments will be made by October next year.

An equal number of academics in industry and industrial scientists in the scheme which is aimed at candidates in the 30-45 age group. These scientists will be expected to put forward projects that could become a significant part of a company's research programme or a decisive component of research and teaching in university departments.

The fellowships, which will receive £75,000-a-year backing from the SRC and £25,000 from the Royal Society, are intended to enhance communication in science and technology and to promote the industrial application of university research.

Each fellowship is expected to last between six months and two years and will cost an average of about £10,000 a year. About £7,000 to £8,000 will make up the industrial salary, and the rest will go on support services.

Universities should benefit by gaining personnel with industrial experience who can then influence research programmes. Industry will gain by acquiring new ideas from scientists who are relatively new or unknown to companies.

However, it is stressed that the scheme is not an exchange. If one scientist vacates a post in industry there will not be a reciprocal move from the university involved.

Instead, the fellowship grant will go towards the pay needed to fund his replacement. A similar principle will operate for academics moving into industry.

Industrialists moving into university departments will be expected to carry out about six hours teaching a week, as well as some seminar and research supervision work. It is then envisaged that future science students will gain through more education in industrial application.

In general, successful candidates will have to satisfy the joint selection panel that the head of the organization receiving the scientist is satisfied about the worth of his research and that there is an expectation he will return to his original post when his project is completed.

A major factor in the scheme's establishment has been the need to counter the growing problem of university staff mobility. Because there are now very few vacancies, scientists are reluctant to move into industry and risk the likelihood of not finding a position when they wish to return to university. Thus an important source of innovation and cross-fertilization of ideas is being lost.

To prevent this, the industrial fellowships will encourage industrial scientists into universities and academics into industry. The holder of a fellowship would necessarily work for an employer in the alternative sector of employment from that from which he had come, and would be expected to transfer physical control between the two sectors.

A Royal Society report on the scheme stressed: "Topics covered by the fellowships will include all subjects financed at present by the SRC. In particular projects in biotechnology and micro-electronics could benefit from the new scheme."

Brunel and Shoreditch to merge

by John O'Leary

Approval has been granted for the merger of Brunel University and Shoreditch College, Uxham, less than a month before the deadline for applications for the university's new courses. The merger will take effect in August, 1980.

The final go-ahead was given by the University Grants Committee after more than two years of discussions involving the two institutions, the UGC, the Inner London Education Authority and the Department of Education and Science. Agreement was delayed over the question of who should pay for previously deferred maintenance work.

It has now been accepted that this bill will go to the ILEA while the UGC pays for additional improvements needed to bring the college campus up to the standards required by Brunel. A total of more than £500,000 is to be spent on the Shoreditch site, with further money being made available for a new administrative block on the existing Brunel campus purely to facilitate links between the two.

The UGC-sponsored improvements will be spread over a number of years, according to the size of its building grant. The university's recurrent grant will be increased to allow for the addition of 375 students on education courses.

The merger will create the first university department of design technology in the country and advertisements have already been placed for the first professor in the subject. Applications for places on the new course have been going ahead through the Universities Central Council for Admissions on the assumption that the merger would go through.

Although agreement had been reached in principle as long as May, final approval has come a relief since the deadline for applications via UCCA is tomorrow.

The fate of non-degree courses provided at Shoreditch is under discussion at the university today. Certificate courses and conversion programmes for teachers in design technology (a shortage subject in schools) have been offered for the past two years. Students already on courses at the college will have degrees validated by London University.

Mr Mark Carlisle, Secretary of State for Education, addressed a conference at Shoreditch this week on opportunities for women in teaching craft, design and technology. Some 140 of the country's 200 women teachers in the subject were among those attending.

Ulster's gaps in training are exposed

by Paul McGill

Serious gaps in management education in Ulster have been uncovered by Professor David Chambers of the London Business School in a study for Northern Ireland Economic Council.

Among the findings is a sharp decline of 29 per cent in the number of engineering graduates from Queens University, Belfast, between 1973 and 1977, compared with a 10 per cent increase in the number of graduates from the other two sectors. The council's chairman, Sir Charles Carter, says in an introduction that the availability of managers has already been identified as an important constraint for economic development.

The report, entitled *The Availability of Management for Industry and Commerce*, says the performance of local management is probably better than in the United Kingdom as a whole.

Northern Ireland managers are strong in the skills needed to make products and get them out the factory gate; their delivery performance and record in industrial relations are good. But, says Professor Chambers, the situation is alarming, tending to stick to the United Kingdom and Ireland, identifying new opportunities and setting up new projects.

Professor Chambers concludes that higher education has put most of its energies into the "high volume" end of the student market, equipping large numbers of young people with basic skills, but has not developed the courses suitable for the top end of the management market. He outlines six-point strategy to strengthen the talents of local managers in export marketing, setting up new projects, spotting new opportunities and attracting the ablest people into management.

One APC/NATFHE commissioner, but the issue has now become such a matter of principle for the ACC that the dispute which first began with Northamptonshire and spread to the remaining East Midlands councils is to take the national stage with recommendations recently approved by the education committee.

It has now instructed other county councils to support the stand taken by the East Midlands authorities and not allow any employees leave of absence or expenses to attend meetings for the establishment of the new DMCs.

The ACC would not wish to countenance the ACC's protest that education should be properly represented by members or officers nominated by the local education authorities as the providers of the service.

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The Manpower Services Commission was this week considering how to ensure the survival of some of its major programmes following cuts of nearly 4,000 in its staffing.

The cuts follow the Government's announcement of civil service manpower cuts of 40,000 over three years. The commission's share was a reduction of 125 per cent in staff, reducing expenditure by £20.2 million.

Most likely to be adversely affected is the Training Opportunities Programme, which provides temporary employment for young people between 19-25 who have to be abandoned and the planned number of filled places on the Youth Opportunities Programme would have to be progressively reduced.

Yet currently the MSC is seeking an expansion of 20 to 25 per cent in YOP to allow the programme to take on a minimum of 250,000 youngsters.

New PNL director anticipates era of 'civilized procedures'

by David Jobbins

The court of governors at North London Polytechnic has voted by a large majority to appoint Dr David MacDowall as 17,000 a year director of the institution.

The decision was opposed by student members of the court, who objected to the way in which only Dr MacDowall's name went on to the short list from the selection committee.

Dr MacDowall, 49, has been assistant director responsible for academic planning. He succeeds Mr Terence Miller, the polytechnic's first director, who has been there since 1971.

Of the eight candidates, originally on the long list, only five were eventually considered by the selection committee, which decided unanimously that only one name should be on the short list.

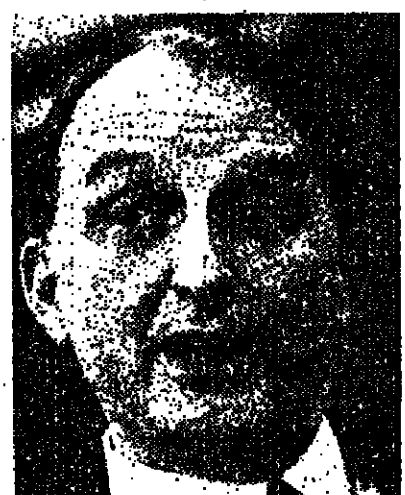
The students have consistently emphasized they have no personal objection to Dr MacDowall, but that they dislike intensely their exclusion; from the short-listing process.

After confirmation of his appointment Dr MacDowall said he believed the polytechnic has changed since the days when it acquired its strident image.

It is not strident at the moment. It is more serious institution. Its students obviously have strong views but one has been progressively building bridges in discussions with staff and the students union he said.

He looked forward to an era of "civilized procedures" to resolve issues. Unwilling to compare himself with Mr Miller, Dr MacDowall described his approach as pragmatic: "I did not start with any preconceived notions."

A widely-respected numismatist, he has published widely on classical and sub-classical history, and is a Fellow of the Society of Antiquaries. His latest book, *Coin Collections - their Preservation, Classification and Presentation*, was published last year by UNESCO.



Mr. MacDowall: "No preconceived notions."

potential for a lot more cooperation between the director and the students union.

Dr MacDowall joined PNL from Durham University where he was Master of University College. He went up to Oxford at 17 and obtained his degree in Literae Humaniores at Corpus Christi College.

In 1960 he joined the Ministry of Education as a principal, and among other posts served in the higher education planning branch. On appointment as assistant secretary in 1970 he was attached to the University Grants Committee and the libraries branch of the Department of Education.

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Official status for new exam

The proposal for a new, exam for non-academic sixth formers is now official with the publication of the Keohane Report by the Department of Education and Science.

The report prepared by a committee under the chairmanship of Professor William Keohane of the Roshampton Institute says that immediate steps should be taken to initiate the development of a Certificate of Extended Education, for which it estimates there will be some 70,000 candidates by 1991.

The Keohane Report which has now been sent to interested bodies for comment recommends that the CEE should have compulsory elements of communication and numerical skills, should record performance in proficiency tests in English and mathematics and have greater vocational orientation to prepare young people for employment. Certification should be on a straight-forward pass/fail basis in order to give employers proof of candidates abilities.

WEA urges help for women

Special emphasis should be placed on women's education by the Workers' Educational Association, it was urged at a conference in London last week.

More than 100 representatives from 21 WEA districts and affiliated organizations attended the association's first women's education day conference.

The special need for women's education was emphasized by the chairwoman of the conference, Ms Margaret Marshall, the North of Scotland district secretary. She told delegates that although

women outnumber men by two to one in WEA classes, there is a need for courses for women returning to work, for women isolated in the home and for women trade unionists, which are not purely non-vocational.

During workshop sessions delegates considered a whole range of women's issues and educational needs which have been raised in the WEA as a whole since the establishment of a women's studies advisory committee and the development of a women's studies newsletter.

John O'Leary reports from the National Union of Students conference at Blackpool

Political diversity reflected in tolerance

Any doubts that the new, more moderate style of the National Union of Students could survive a period of Conservative government were erased this week at the union's annual conference in Blackpool.

It had been widely forecast that the kind of radical right-wing measures presently being introduced would necessitate a return to the confrontation politics of the late 1960s and early 1970s. But the evidence of this week is that the new union officers are unwilling to commit themselves to waves of militant action which their members may be unwilling to support. However, strongly delegates at Blackpool felt about the issues, their resolutions were always tempered by the need for campaigns which would appeal to the membership.

Unusually for any sort of NUS conference, the primary characteristic of the three days' debate was consensus. The two main Ultra-Left groups, whose support was plainly at low ebb, failed to carry one of the main policy

decisions and executive proposals were surviving virtually untouched.

The outcome was a triumph for the Left Alliance, the latest and most broadly-based group to dominate the union. Its conference debate, which many of its own supporters feared would be an anticlimax, could hardly have been more successful.

Although the number of uncommitted delegates was again striking, interest in the new organization was such that almost a third of the 700 delegates attended a Left Alliance policy meeting which only started at 1.30 and clearly the all-embracing character of the new grouping struck a chord with many delegates, although its failure to push through a new system of subventions may serve as a warning for future occasions when there are more substantial differences on conference floor.

The climate of debate has, if anything, shifted still further towards mainstream politics and away from the internecine struggles between the various Left groups. There was real impatience at the occasional

bout of in-fighting which inevitably flared up.

While the union could not be said to have moved further to the Right, previous unchallenged assumptions about the virtues of socialism are now raised with impunity. It has even been reluctantly accepted by the majority of activists that many students whose support will be needed if NUS is to have any impact actually helped bring in the present government.

Despite the reception given to the Mayor of Blackpool by some 50 students from the Socialist Workers Party, this political diversity is also reflected in a new tolerance of unpopular views. Anything which smacked of the previous controversial "no platform" policy barring allegedly racist speakers from campuses was instantly voted down, and even anti-abortionists, who are normally guaranteed to raise hackles at such gatherings, were given a hearing.

What is not clear, however, is whether the union will long be able to retain its sense of unity and purpose from such an uncharacteristically wide ideological base. These

remains a suspicion that the air of harmony in Blackpool this week had as much to do with the paucity of ideas coming from the opposition as with committed support for the leadership.

For the moment, the establishment of the Left Alliance has not only reduced the number of bodies to be reckoned with inside NUS but has also stolen the ground from beneath the main opposition. The limited militancy of the union's campaign against overseas fees increases has taken the sting out of the Ultra-Left's traditional stance, while the continued emphasis on public support and private lobbying satisfies many Conservatives.

Certainly, with the Ultra-Left in apparent disarray and the Left Alliance off to a promising start, everything in the NUS leadership's garden would appear to be rosy. However, even they must have a suspicion that it was all too good to be true and that unless their tactics are seen to have some effect in the coming months, they will face a torrid time when the elections come round next Easter.

Strong show of opposition to the cuts

Delegates voted solidly for a programme of action against cuts in public spending despite claims from Conservative students that the majority of NUS members supported the Government's policies.

Unions were urged to monitor cutbacks in their institutions and to prevent them being implemented. Proposals to reduce university spending by 6 per cent were defeated, the main focus of delegates' determination to mount effective opposition.

In a motion which incorporated the union's claim for grants of £2 a week, the conference demanded the restoration of all cuts in public expenditure on education, social services and housing.

Several Conservative speakers defended the Government's record and insisted that it had the backing of many students. Mr Barry Wain, who topped the poll for delegates from Salford University, described the Government as the most peaceful and courageous since the war.

Miss Anna Soubry, the lone Tory on the NUS executive, told the conference that she was "not a member of the system" and was putting forward her own principles. "You don't represent students because you don't communicate with them. They don't see you in the street, they believe in you in public speaking."

However, the one Conservative backed amendment was heavily defeated and their own support for Government policies was wavered in the conference when immigration controls were discussed.

Describing the Government's recent White Paper on Immigration as both racist and sexist, Mr Phillips pointed out that there were more than a million young blacks in Britain "who won't be pushed around much longer".

He went on to praise the Young Conservatives and the Federation of Conservative Clubs, who had been critical of their own party's immigration policies.

President pledges opposition

In a fighting speech at the opening of the conference Mr Trevor Phillips, the president, pledged unremitting opposition by Britain's students to the "most right-wing, reactionary government of the century".

The "Gang of Four" at the Department of Education and Science had no idea about education policy, he said. Their only remit was to "cut, cut and cut again".

Dr Rhodes Boyson, the junior minister responsible for higher education, was singled out for particular criticism. "He has already been demonstrating the virtue of holding four degrees by cutting off his mouth with off-the-cuff, unprepared and unreflected statements at every opportunity," Mr Phillips said.

Mr Phillips scorned a statement by Dr Boyson in *The Times* that

opposition to the rise in overseas students was just a "one-jerk of the Left". He told the conference "He suggests somehow that the Archbishop of Canterbury, the Moderator of the Church of Scotland, King Olaf of Sweden and the Committee of Vice-Chancellors and Principals, are all tools of the left-wing because they have spoken out against astronomical fee increases."

"No doubt they are all Socialist Worker Student Organization moles in disguise."

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In Brief

A member of NUS staff and a Northern Irish student were detained for 26 hours under the Prevention of Terrorism Act during the conference. Mr Brendan Reaney, the union's field officer for the province, was held after protesting the detention of Miss Patricia Clarke, a business student from Belfast.

Both were released from Liverpool police station after appeals to the Home Secretary, Mr William Whitelaw. Later in the conference delegates passed an emergency motion calling for the repeal of the Act.

Mr Derek Robinson, the sacked British Leyland convenor, appealed for the help of students in bringing the company to a halt if he is not offered his job back. Mr Robinson, who was given a standing ovation when he spoke, said he had already had support and assistance from students in the Birmingham area.

The Mayor of Blackpool, Councillor Bobbie Dewhurst, was shouted down by some 50 students members of the Socialist Workers Student Organization when he came to welcome delegates to the town. Afterwards, Mr Terry Phillips, NUS president, apologized in a motion containing more than 20 clauses delegates outlined a new policy to combat the Government's proposed rises in overseas students' fees.

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North American News

Foreign students face higher fees in backlash over Iran

by Clive Cookson

WASHINGTON

No college or university in the United States charges higher tuition fees for foreign students at the moment. But this happy state of affairs could be one of the casualties of American anger about the Iranian occupation of their embassy in Tehran.

Politicians in several states have been arguing for discriminatory action against Iranian students attending public colleges and universities, who are already subject to special investigation by the federal Immigration and Naturalization Service (INS) November 23).

The two favourite suggestions are that state institutions should suspend Iranian students, or make them pay higher fees. When it is pointed out that such discriminatory action against one nationality would clearly be illegal, the response is often to demand higher fees for all foreign students.

For example, Virginia governor John Dalton was asked by a member of the state assembly to take action against Iranians studying in Virginia. He responded by formally requesting the governing boards of the state's 38 institutions of higher education to "undertake an in depth review of all their policies relating to foreign students, both those on student visas and those on other-entry permits, including tuition and fees, and adopt a comprehensive policy statement which is in the best interests of the institution, the Commonwealth of Virginia and the United States of America."

The governor's letter to the colleges stated: "during the current national crisis it has been brought to my attention that Virginia taxpayers are heavily subsidizing foreign students in our state-supported institutions of higher education and that many of our governing boards have not representative foreign students in their financial aid, tuition and fees and

other important facts related to enrolling foreign students." But at the same time Mr Dalton said: "We should set an example and discourage the harassment of any individual or specific group of foreign students in our colleges and universities."

State systems of higher education in the United States generally have two levels of tuition, one for state residents (on average about \$700 a year) and one for students from out of state (averaging about \$2,000 a year). The higher level, which is still below the full cost of instruction, is paid either by foreign students or by Americans from other states. (In fact students from out of state abroad can usually qualify as state residents after a year or two and they pay the lower level.)

In Virginia each institution has the legal autonomy to set its own admissions policy and fees, as long as it keeps within the state's "70/30 formula", under which the state contributes 70 per cent of its operating expenses and the college has to raise the remaining 30 per cent through tuition and other fees.

Any decision to introduce a charge for pricing system would have to be made by the individual colleges, said the director of the state Council for Higher Education, Gordon Davis. But he agreed that by altering the 70/30 formula the state legislature could probably force institutions to introduce such a system, as the United Kingdom government has forced its recommended fees on the autonomous British universities.

Governor Dalton's press secretary, clarifying his boss's letter, said he was not necessarily advocating higher fees for foreigners, just asking the colleges to consider the possibility. Kansas Governor John Carlin, however, reportedly said the foreign students in his state should pay more.

"I am afraid we can anticipate a wave of opinions like these," said the executive director of the National Association for Foreign Student Affairs, Hugh Jenkins. "The issue has occasionally come up before, but it obviously wouldn't have come up in this acute fashion if it had not been for the Iranian situation."

Maurice Harari, who is in charge of international relations for the American Association of State Colleges and Universities, said suggestions had been made in Texas and California that foreigners should pay 10 to 20 per cent more for tuition than Americans from out of state.

"One can never be opposed to any scrutiny of policy with regard to foreign students, but I consider it unfortunate that this is happening as part of the backlash of public opinion against Iran. The general indignation against Iran is spilling over to the Iranian students who happen to be in this country and then on to other foreign students."

Meanwhile the Immigration and Naturalization Service has continued to screen the 50,000 Iranians thought to be studying in the United States. Today is the deadline by which all Iranian students should have reported for an INS interview.

After 41,265 students had been investigated, the INS reported that 5,163 had violated the terms of their visas and had been asked to leave the United States and another 3,006 were asked to produce further documentation. Only 653 students agreed to go voluntarily and the remainder of those who are "out of status" will presumably have to undergo deportation proceedings. Another 349 students have requested political asylum.

Hearings on the lawsuit by the American Civil Liberties Union, which charges that the screening process is unconstitutional, are scheduled in the United States District Court in Washington last week.

Testing times for the Chinese

by our North American Editor

At precisely 8 a.m. on July 20, 1978, nearly six million young Chinese sat down in thousands of testing centres throughout the People's Republic of China to begin a three-day national college entrance examination. It was the first nationally standardized exam taken in China since the cultural revolution started in 1966.

The US office of education has published a report on the 1978 examination, containing a translation of its syllabus and of the actual test papers in six of the eight subjects available to students: mathematics, physics, chemistry, politics, history, geography, Chinese language and one foreign language (choice of English, French, Spanish, Russian, German, Japanese or Arabic).

The report contains analyses of the eight subject areas by American experts, who compared the Chinese tests with the knowledge required for college entrance in the United States. They also compared the 1978 syllabus with the one used in 1959, to assess the effects of the cultural revolution on education.

The six million people who took the exam had to sit five or six of the eight papers, including politics, maths and Chinese language. Only 200,000 places at institutions of higher education were available. The pass mark varied according to the province, or municipality, in which the candidate lived and took the exam. The "cut-off" score for college entrance varied from as low as 54 per cent in some areas up to 74 per cent in others.

It would probably be no exaggeration to say that analysis of the available data related to this examination may very well provide the outside world with the most revealing clues it can hope to obtain regarding the content of the instructional programme in China's ten-year primary-secondary school system at a time when the products of that system are about to go abroad in sizeable numbers to continue their education," the report says.

The American document makes fascinating reading, although it contains no major surprises. The following are some of the subject assessments:

Mathematics: The curriculum "appears classical in conception and more representative of a pre-revolutionary era than the curriculum of 20 or 30 years ago than a contemporary one," writes Frank Swetz, associate professor of mathematics and education at Pennsylvania State University.

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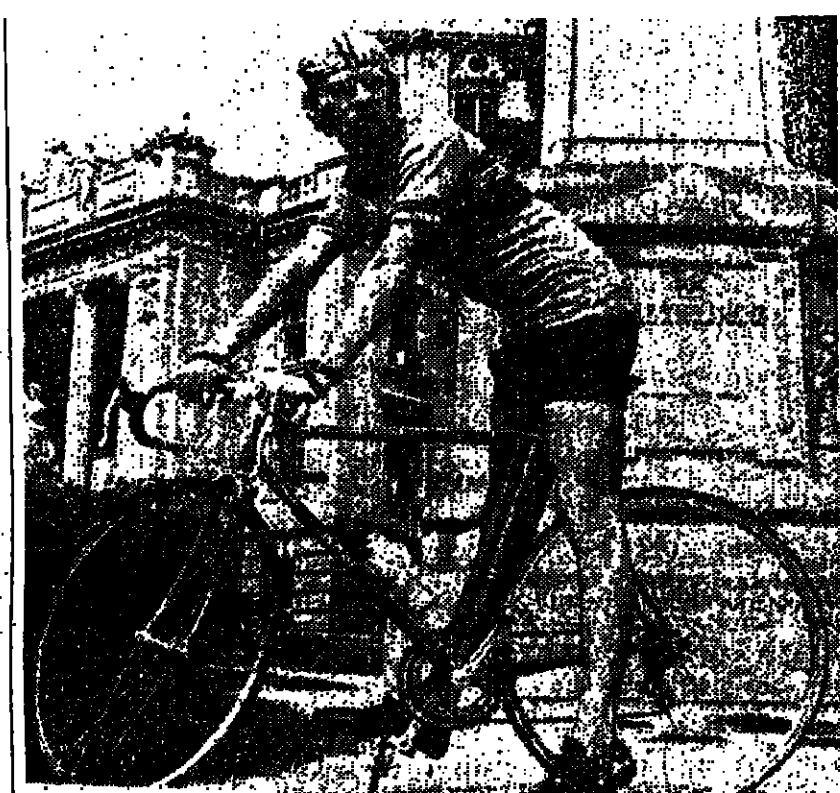
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A scene from *Breaking Away*

Campus film puts Indiana in the picture

For the second year running, higher education has given Hollywood a major box office hit. In 1978 it was *Animal House*, a farce about a student fraternity at fictional Faber College. This year's success is *Breaking Away*, a social comedy set in and around real-life Indiana University.

Both films are "slacker" love-broke productions, launched without much Hollywood hype, that gradually catch on at the box office and end up taking in tens of millions of dollars.

But that and their college settings are about the only things they have in common. Whereas *Animal House* is populated with a grotesque collection of drunken slobs, intent on wreaking violent destruction wherever they go, *Breaking Away* is a warm, gentle, low-key little picture full of friendly faces and virtually devoid of violence. It opens in Britain this month.

No wonder Indiana University has taken *Breaking Away* to its heart. "The kind of film that gives the university is the sort you can't put a price on," says Jerry Tardy of the IU Foundation, the university's fund-raising arm.

In the summer the foundation hosted previews of the film for IU alumni in 25 cities across the United States, and its annual alumni appeal, launched in October, had the theme "Breaking Away is pulling us together".

The foundation mailed posters and publicity about the film to 186,000 households. The number of gifts so far this year is 10 per cent up on 1978, "which has to be attributed to the movie and the renewed enthusiasm for the university," says Mr Tardy.

It has helped to generate a good deal of esprit de corps, and enthusiasm and pride in the university," says the Director of the IU News Bureau, James Green. "It is a good, wholesome movie, and that has helped to project a good self-image of IU to the world."

As the Team Cinema eventually pulled Dave out of his Italian phase, he gets the chance to cycle against them, and when he actually turns out to be serious competition for the Italians, one of them eliminates him from the race by making him crash.

Breaking Away has already grossed more than \$13 million in the United States, and is still filling cinemas across the country. A television series based on the film is planned. IU wants to raise \$2 million to build a new stadium for the Little 500, says Jerry Tardy.

The central conflict between a group of townies, who have just left high school and do not know what to do next, and the wealthy members of an IU student fraternity is handled remarkably well by Tschich and Yates.

Because they do not overdo it, they capture perfectly the resentment felt by the townies—who call themselves "Cutters" after the traditional occupation in Bloomington, working in the surrounding limestone quarries—for the privileged intruders into their community.

Peter Yates is famous for his direction of fast action sequences, like the car chase in *Bullitt*. In *Breaking Away* he concentrates this talent on bicycle chases, which are actually much more exciting and spectacular than they sound.

Somewhat even the film's climax, the Little 500, is successful, although it just consists of a bike race round and round a rather shabby stadium in front of thousands of cheering students, and although the result, a triumph against all the odds for the Cutters, is a foregone conclusion.

Indeed the whole plot would seem sentimental and predictable on paper. On the screen it is as fresh and lively, because every sequence is full of richly documented details and plenty of humour.

One deep vein of comedy is provided by the obsession of cutter Dave Stohler, played delightfully by Dennis Christopher, with things Italian. In particular with Italian bicycle races.

He learns Italian phrases and adopts an Italian accent (with which he successfully woos a beautiful IU student), changes the name of his family cat from Jake to Fellini, even smashes a yard in the shape of his legs, and makes his mother cook what his outraged father calls "IU" food.

The reaction of Mr and Mrs Stohler, solid lower middle class Bloomingtonians, to their son's idealization are even funnier than Dave's posturing. Mrs Stohler is as unconcerned as Mr Stohler is horrified. She only becomes worried when Dave crosses himself in gratitude on learning that his heroes, the Italian team Cinzano, are coming to race in Indiana. "Oh, Dave, try not to become Catholic on us," she sighs, "your father's quite Protestant."

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Book spending down, claims survey

By Nigel Croucher

More than two-thirds of all universities failed to increase their real spending on books by more than 20 per cent in 1976-77, according to a study by the National Book League.

No university had consistently increased its level of real expenditure over the years 1971-77 (adjusted for 1971 constant prices), and more than a quarter of all universities show a consistent decrease in real spending since 1973-74, the study reports.

This is the third report on expenditure on university libraries in the United Kingdom. It is a six-year survey and figures are derived from returns made to the University Grants Committee.

The average level of spending on books and periodicals by university libraries rose from £24.13 per student in the academic year 1971-72 to £24.74 in 1976-77.

Adjusted increase in central government funding for higher education has been 10 per cent since 1971. The Department of Education and Science has been asked to consider the possibility of increasing the level of funding for higher education.

But, the report says, if inflation is taken into account, this means that average spending showed a rise of only 20 pence (from £24.13 to £24.33) at 1971 prices.

This report reveals enormous differences between universities at the amount spent on books. In 1976-77 St David's, Lampeter spent £56.68 per student, more than 12 times that spent by the University of Manchester Institute of Science and Technology (£4.63). The latter spent more than three times as much money on periodicals in that year.

Although some universities are consistently at the top (Oxford, East Anglia, Keele) and others often at the bottom (UMIST, Salford, Heriot Watt) of the ranking on spending per student, in some it is difficult to identify any consistent pattern year to year.

The report says that, when measured at 1971 constant values, 61 per cent of universities, which

ever the variations in spending over the years, were spending less on books in the 1976-77 academic year than they had spent in the year 1971-72.

Average book expenditure in real terms during the three year period from 1974-5 to 1976-7 was below the figure for the six year average. At 16 universities, expenditure was reduced by more than 10 per cent, and at five it was reduced by more than 20 per cent of the six year average figure.

The report also says that since 1974-5 the proportion of total expenditure allocated to book acquisition has been seriously eroded. From 4.4 to 19.32 per cent, over the six years.

University Library Expenditure, 1971-77. Results of a six year survey. Published by the National Book League, 24 Albemarle Street, London W1.

Arts brief

Mr. Neil Maclean, Under-Secretary for Education, is to add the arts to his existing brief in an effort to remove some of the lead from Mr. Norman St. John-Stevens.

Mr. Maclean was already responsible for science, research, international education, 16 to 19s provision, and youth and community services.

Prescription for chemists

by David Jobbins

Leicester Polytechnic's school of pharmacy has launched a national experiment to help keep the country's High Street chemists abreast of the latest developments in health care.

Pharmacists have a traditional problem in keeping informed on the minor ailments and prescription needs of the nation. About two-thirds of medicines are taken without doctors' prescriptions and the role of the chemist is therefore vital.

The pharmacy school has produced the first item of a pilot scheme—a full colour booklet on the common ailments and respiratory tract—to tell chemists of the latest developments.

The intention is that the scheme will expand to take in a wide variety of teaching aids such as video cassettes and tapes. Each package has associated questions for answer and return seeking progress to be checked and credit given for the course.

The school had more than 900 applications from within the Trent health authority area alone—and it has now sent out 26,000 letters nationally seeking pharmacists. If they are interested, they can contact the school or the Pharmaceutical Society, which has given full co-operation—including £3,000—as pump priming.

County plans £125,000 cuts

by Patricia Santinelli

Bedfordshire County Council is proposing major reductions in its further education budget rather than cut transport for pupils at denominational and private schools.

The county's education committee by £125,000 are to be put to a full council meeting next week although they are in direct opposition to recommendations from the policy resources committee which suggested cuts should be imposed on transport.

The proposals are completely at odds with recently announced Government policy in the Public Expenditure White Paper which recommended an expansion of provision of non-advanced further education by 10 per cent.

As yet no official indication of where savings are to be made has been given, but Councillor Fred Lester, chairman of the education committee, has implied that they would go to

The Mark Three Brookings notion comes into view

Peter David on the latest proposals for a social research institute

Like old soldiers, good ideas do not so much die as fade away. The good idea that Britain should have a top-class social research institute like the Brookings Institution in Washington has been fading away regularly for years, but whenever it appears on the verge of total extinction, something happens to kick it back into life.

Usually it resurfaces in a new guise. In the summer of 1977 the idea was all of a "British Brookings" with funding from the Ford Foundation, the Social Science Research Council and other trusts. A year later, when that idea had finally collapsed, attention shifted to a "European Brookings" funded by the European Community and the Ford Foundation, but independent of member governments and free to criticize community policy.

Now that the "Euro-Brookings" looks as if it is going the way of home-grown predecessors, a third incarnation emerged this week with news that the Science Research Council and the SSRC are to cooperate in a venture to set up a unit to study the impact of technology on social and economic life.

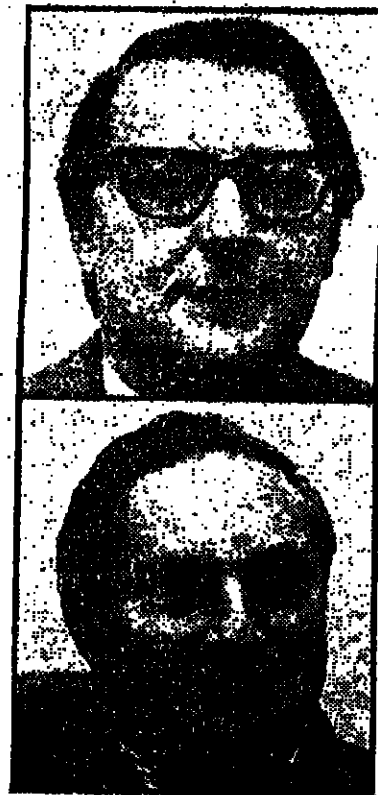
If the idea for a transatlantic Brookings is a good one, why does it never translate itself into reality? And if it is a bad idea, why does it persistently force its way on to the social science agenda? The answers to both questions contain uncomfortable truths about the way British social research is organized.

One reason for the persistence of the Brookings idea is that nothing quite like Brookings has ever existed in this country. The Washington Institution was founded in 1927 when academic foundations merged to create a unique network of politicians and intellectuals with the knowledge and money to change the way American governments thought about their social and economic policies.

Over the years its claim to be impartial has been weakened by its status as a government in exile, the agent of homeless Democrats when the wheel of political fortune turns. But the tension between government and academy has given Brookings an aroma of power which British institutions have never acquired. It is the knowledge that in Britain independent research does not matter, and the hope that with a Brookings it could be made to matter, that keeps the idea alive.

A "British Brookings" seemed almost to have become a reality in July 1977, when the SSRC agreed to make its biggest ever investment in a single project and earmark £2.5 million for a new Institute for Policy Studies, studies and research, an institution which about 40 researchers in post by 1980.

Mr Derek Robinson, then chairman of the SSRC, decided to rely



Mr Derek Robinson (top), former chairman of the Social Science Research Council, and Mr Michael Posner, his successor.

largely on secret diplomacy to put the finishing touches to the project. The remaining tasks were to raise another £3m from private sources and persuade academics and civil servants to cooperate in the venture. Early success came with an agreement by the Ford Foundation to stump up another £1m, but that was far from Mr Robinson's goal. The other foundations, many academics and most government departments were not persuaded.

Why not? Mainly because, almost by definition, the Brookings threatened too many vested interests. What America had and Britain wanted was a group of researchers with access to government and influence over it. The monolithic British government departments, with their career civil servants, could hardly be expected to "conspire" in the diminution of their own authority.

Even more important was the threat the British Brookings was thought to pose for existing policy study institutes. Britain already had a Centre for Studies in Social Policy, a National Institute for Economic and Social Research, a Royal Insti-

tute for International Affairs and Political and Economic Planning, all of which could claim to be doing Brookings-type research and competing for the same scarce endowments. The "gang of four" feared the arrival of an affluent competitor which could eclipse their own work and siphon away their resources.

In March, 1978, these fears took on a concrete shape when two of the most threatened institutes — PEP and CSSP — merged to form the Policy Studies Institute. Sir Monty Finlinton, its new chairman, left journalists in little doubt that the merger was a pre-emptive stroke designed to scotch the British Brookings.

It worked. The SSRC soldiered bravely on for three months before confessing that it had failed to raise enough money from private sources. The £3m that had been provisionally earmarked by Ford and the council itself were no longer available. Derek Robinson admitted despondently that this strategy had failed and the chances for a radically new type of institution had vanished.

Since then hopes for a British Brookings have faded and attention has turned to Europe, where the BEC members and the Ford Foundation believe, or did until recently, that it might be possible to set up a large research institute funded partly by the community but retaining sufficient independence to criticize its economic and social policies. Until the Conservative election victory in May Britain, and particularly Dr Bernard Donoghue, Mr Callaghan's head of policy research, was an energetic advocate. Now Mrs Thatcher appears to be ready to scrap the scheme her predecessors favoured.

True to form, however, the Brookings idea is not quite dead. The Science Research Council and the Social Science Research Council entered the lists this week with a new proposal for a British Institute of Social Research, to study the social and economic impact of technological change. Mr Michael Posner, the SSRC's new chairman, has been careful to avoid the political mistakes of Mr Robinson, and the circumstances are more propitious.

Many of the existing institutes have this time been convinced by evidence and reassured that the new venture will rely initially on its own endowments and not compete for scarce funds. They have been mollified, too, by the large stake held in the proposed institute by the Science Research Council, and by hints that the institute might devote a substantial proportion of its own budget to contracting work out to other bodies.

Troubling questions remain, however. How will the new unit overlap with the existing Science Policy Research Unit at Sussex? Will its director be a natural or a social scientist? Above all, will he ever be able to transcend the intellectual rigidities and institutional disabilities which have so far been able to keep a good idea down but not out?

The gradualism of gratuatism

John O'Leary reports on the difficulties faced by those who are trying to raise teaching standards

The near-universal welcome which greeted the last Government's announcement of measures to introduce an all-graduate teaching profession may be ringing a little hollow for some as the theory turns into reality. For, while the principle remains accepted by the main protagonists, there are obvious teaching troubles at this early stage of the change-over.

Difficulties are being encountered both by those responsible for ensuring reasonable teacher supply and by students caught in the transitional period on obsolescent courses. In addition, the raising of entry standards is likely to have the side-effect of creating a void for a sizeable number of sixth-formers who would normally have come into higher education through Certificate in Education courses.

Teacher training has been a high-risk occupation for so long now that students' bleak employment prospects tend to go unnoticed. Yet, just as numbers qualifying are dropping and those completing postgraduate courses in particular are finding teaching jobs more easily available, a new cohort of aspiring teachers face an uphill struggle.

In a market still over-provided with applicants, most of whom are now graduates, certificate-holders find themselves at a severe disadvantage and are worried to convert their qualification into a BEd. However, hundreds of students are now finding this traditional course closed to them as new BEd courses take over completely from those which allowed for an extension of the Certificate or the conversion of certificate holders into BEds.

Most attention on this question has been focused on the London colleges, which have the largest concentration of Certificate students. The decision by London University to withdraw the old BEd Part II, first taken in 1975 and finally confirmed in October, has deprived up to 1,500 students of their normal route to a degree. Although re-sits and examinations for in-service candidates are to continue for three years, it has been decided that the administrative cost of examining prospective BEds was prohibitive. The colleges themselves have been to no avail. Even the intervention of Dr Rhodes Boyson, Under-Secretary for Higher Education, who wrote saying that he "felt some sympathy" for the students concerned, and hoped for an early solution to the problem, did not alter the outcome. The Academic Council of the university considered that potential damage to the students' careers did not warrant a change of heart and advised the students to consider alternative

routes to a degree, such as in-service courses.

The university pointed out that all students now on certificate courses should have been aware of the original decision and the first reconsideration both having taken place by 1976. "If there was any place of omission, they were not on the part of the university," a London University spokesman said. "It was decided in good time that a continuation with the BEd Part II would inflict harm on the new degree."

All this is no consolation to students, who claim that some of the courses on the underside that the decision was likely to reverse and are now virtually unemployable. They see the offer of service courses as a Catch 22 since they need a degree to get a job but would need a job to get a degree course.

The position is repeated in other parts of the country, notably in Manchester, and students are coming resigned to the abandonment of conversion courses. Although the Council for National Academic Awards has made some willingness to validate such courses, only Huddersfield has taken up this option.

Already applications for next year's courses, half of which are normally in by this time, are 25 per cent down. It is generally accepted that the Government's target of 9,900 for BEd courses cannot be met and, with the birth rate beginning to rise once more, there is inevitably fears for teacher supply in subsequent years. Although a curriculum for Postgraduate Certificate in Education courses is being set up, these students mostly at secondary schools, still leaving the primary sector vulnerable to a continuing increase in births.

While uncertainty reigns, a new generation of school leavers is finding their traditional route to higher education blocked by stiff entrance qualifications. Those with one A level and/or without Mathematics O level, many of whose successors have gone on to achieve good degree results, are now out of the cold. Although their higher education is not at all certain, the introduction of justifiable safeguards on the capability of future teachers, the need for an alternative programme for those within higher education is becoming obvious.

Britain is not alone in facing cuts, staff stagnation and falling rolls. Simon Midgley reports.

Canada counts the cost of a sharp drop in student numbers

The character and scope of Canadian higher education in the 1990s hinges on how universities manage to cope with the imminent threat of a sharp fall in student numbers.

Massive staff reductions and some degree of institutional contraction, dislocation and re-orientation are probably inevitable.

Just how traumatic this experience turns out to be will depend on the success of contingency plans currently under consideration and on the level of financial support provided by host provincial governments.

Up until recently it had been thought that permanent decline in student enrolment in the majority of universities had already set in, despite the fact that the 18-24 age group from which 80 per cent of post-secondary students are drawn was still increasing.

Lately however there have been signs that this earlier than expected enrolment decline has been halted and informed observers now believe that numbers will stabilize over the next three or four years.

The real crunch will come when the traditional post-secondary pool begins to shrink in the early 1980s. A 21 per cent fall in size of the age cohort will reduce numbers to 2.7 million by 1996.

Unless the participation rate in post-secondary education of the 18-24 age group which opts for higher education) or the universities attract a new clientele, there are unlikely to be enough students to go round to justify preserving higher education at its present level.

Although political considerations make it improbable that any institutions will be allowed to close, many could shrink.

Alberta and British Columbia are unlikely to experience any drop in overall numbers because continuing immigration from other provinces means that their populations are still expanding.

Universities in the other eight provinces however may have to shed up to 6,000 staff and battles with faculty over redundancies are predicted in almost every institution. The Council of Ontario Universities has projected that if enrolment declines as predicted, the province's universities will have to lose 600 academic posts alone. (The council projects a 22 per cent (2,550) academic staff reduction if university financing continues at the same level.)

Junior members of staff are most at risk because by the time the cuts bite most senior academics will be protected by tenure.

In the short term there will be little or no room for rejuvenation of the faculty body because new appointments will be frozen, fresh ideas and young talent will be excluded and there is a danger of intellectual stagnation.

There is also the problem of a slowly and relatively evenly ageing professoriate. By 1995 when the 18-24 age group starts expanding again there is likely to be a wave of retirement and there are fears that in the period of contraction Canada will have decimated its graduate schools.

If there are no young faculty waiting in the wings then Canada may well be faced with a recruitment crisis. The number of academics had to be recruited to fill the gaps in the 1960s when large numbers of academics had to be recruited to fill the gaps.

Given that in most provinces university incomes are linked to student numbers, there are also dangers to research. If numbers of academic staff fall, the volume of research being conducted will shrink.

Also, although there is direct funding of research at the national level via the research councils, generally specific grants for particular research tasks make no provision for overhead expenses and these are paid by individual universities.

As there are no specially earmarked funds for research at an institutional level the money has to

come from general income. If this shrinks then the universities' ability to meet overhead costs diminishes.

The enrolment decline could also significantly affect the ability of smaller Canadian universities to maintain their range of courses.

Should the situation deteriorate to such an extent that certain subjects are at risk however there is increasing likelihood that attempts will be made to rationalize provision within individual provinces if not nationally.

Already high youth unemployment and increasing uncertainty about the "value" of a liberal education have encouraged many students to opt for vocational programmes in colleges or specialized training schools rather than enter traditional arts and science schools.

Although there are signs that the decline in arts and science enrolments in Ontario have been arrested, there has been serious concern in some quarters, for example, the University of Toronto, that the institution's academic hallmarks could be threatened by the marked shift in student preference towards professional programmes at a time of declining enrolments.

Fears have been expressed that seriously depleted arts and science faculties could undermine the traditional liberal idea of a university.

Currently most universities are experiencing a period of financial austerity. If this continues into the 1980s, as seems likely, the difficulties of adjusting to a shrinking clientele will only be exacerbated.

One of the major reasons for the sense of crisis in Ontario's universities is that the system has found it difficult to adjust to enrolment declines (1977-79) at a time when institutional incomes have not been keeping up with inflation.

Throughout the federation universities are having difficulty in balancing their budgets because most provincial governments are restricting real university incomes below the level of inflation.

This is partly because there is less money around (Canada is experiencing an economic recession in common with the rest of the industrialized western world) and partly because there has been a discernible shift in provincial spending priorities over the past 10 to 15 years away from education to health and welfare.

This reflects a growing disenchantment with the alleged benefits of higher education. A disillusionment fuelled by the much-repeated myth that unemployment is particularly high among graduates (it is not) and by criticism from the business community of supposed failures of graduates to communicate or to put theory to work.

Some universities have been hit harder than others. For example, last year Alberta's universities received an 8 per cent increase while Ontario's got only 4.8 per cent. Inflation meanwhile was running at 8 or 9 per cent.

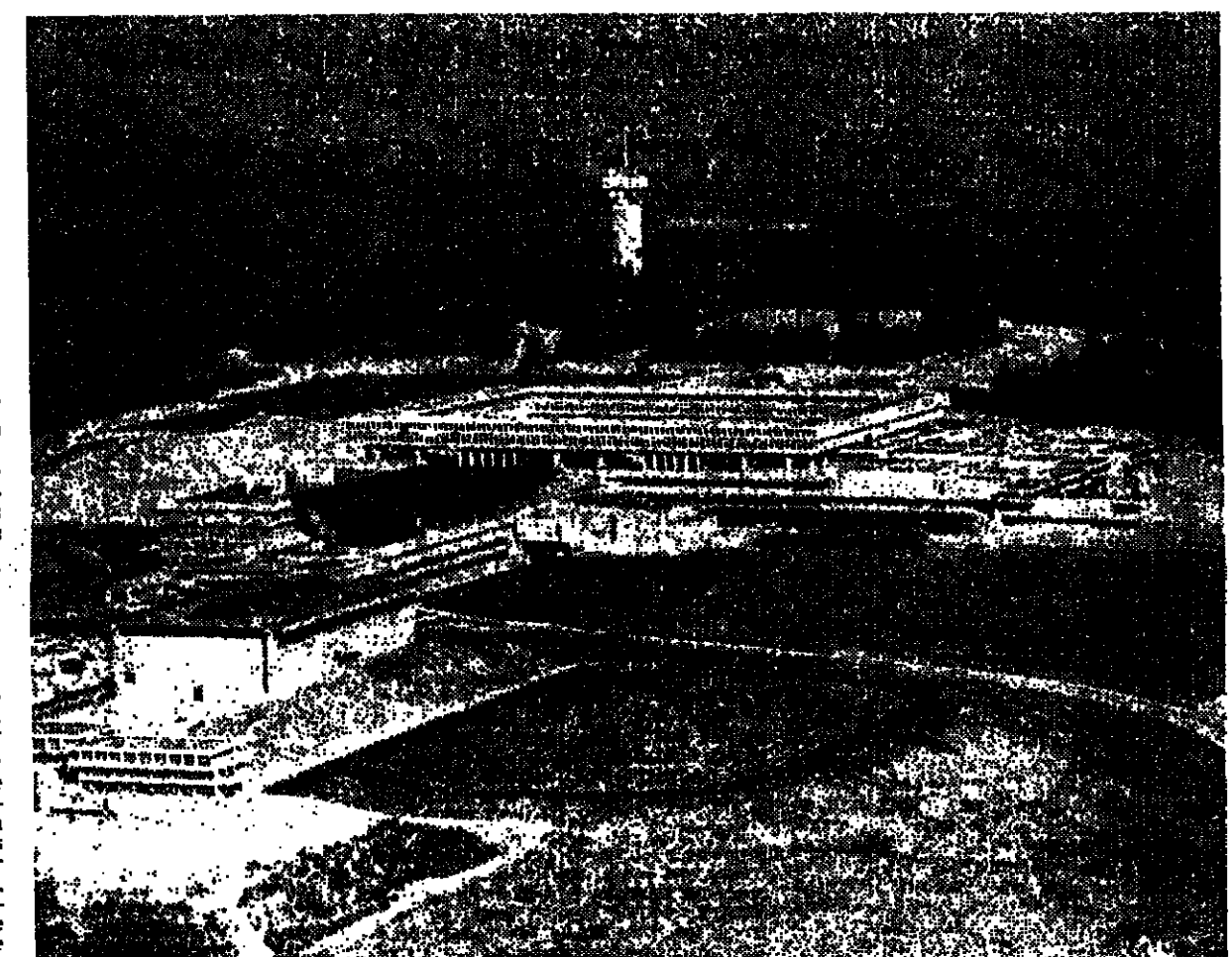
It is not only that provincial ability to fund higher education varies but the willingness of regions to maintain funding levels differs.

Oil-rich Alberta has recently invested \$300m in a fund for medical research (about half the total spent by the federal government on medical research) whereas in relatively impoverished Nova Scotia a furious argument has been raging as to whether the provincial government is actually spending any of its own money on universities.

Not is there any direct correlation between ability to pay and willingness to do so. The Newfoundland, one of the poorest provinces, has a better record of spending on higher education (it only has one university) than Ontario, one of the richer provinces.

Relatively recent changes in the way that universities are funded have also made it harder to know whether federal monies are actually being spent by the provinces on higher education as intended.

Eighty per cent of university



Simon Fraser University in British Columbia, which is unlikely to lose any students.

income is spent on salaries. This proportion is currently increasing at the rate of about 1 per cent per annum and one of the ways in which the money is being recouped is by restricting the amount of cash available for salary increases for administrative staff.

Thus in recent years the rate of increase for academic staff has been 8 per cent per annum while that for the administrative staff has been four.

There is also the problem of the "aging professoriate". Although teachers' average age varies among fields, the group as a whole has aged slowly. In 1958-59 the average was 38.9; by 1976-77 it had risen to 41.4.

This means that the proportion of money being spent on salaries will increase because many academics are just being appointed to senior posts which carry higher salaries.

Many universities have been steadily eating away at non-salary expenditures like library books and research equipment. In many institutions is already threatened with obsolescence.

Restricted funding also carries serious implications for research. Not only will universities be forced to reduce faculty and staff, but very few new scientists or researchers will be able to find posts.

Most faculty members and government research scientists are aged below 45.

There will therefore be mounting pressures to discover new client groups. Although the extent to which universities are successful in selling post-time education to the adult population is regarded as crucial by some educationists, there is considerable scepticism in other quarters about the scope of this option.

The Council of Ontario Universities, for example, believes that the one area where continuing education could have significant resource implications for the universities is that of the upgrading of the professional workforce.

If the Government or one of the professional certifying organizations were to decide that lawyers or teachers, for example, should be issued professional licences for a fixed period, which could only be renewed by attending a compulsory post-graduate study, this would provide an enormous amount of work for the universities.

On balance, although it is probably true that new client groups will help to mitigate the effects of falling enrolment, they will not prevent institutions from shrinking in size.

In order to shrink without endangering the range and diversity of academic provision there are likely to be increasing pressures to coordinate activity between univer-

sities in a particular province to reduce costs and avoid the dangers of duplication.

Although no institutions are likely to disappear, some satellite campuses could close or merge.

In recent years there has also been a growing tendency for all Canada's institutions of higher and further education (universities and community colleges) to try to be all things to all men.

This has led to creeping elitism in the colleges and signs of universities trying to appeal to groups that have traditionally been the preserve of the colleges.

On one hand there are growing demands that universities should become relevant to the needs of society. Advocates of this view want university studies to become more applied in nature and research.

On the other there are growing pressures for a return to traditional liberal honours programmes which produce generalists who later go on to specialize in professional schools. This is partly in response to dissatisfaction with the "cafeteria style" of learning that has blossomed over the past few years.

In any event whichever way the academic pendulum swings the question of staff re-training will have to be tackled. In order to mitigate the effects of contraction there will have to be effective staff re-training programmes to enable arts and social science lecturers to input into professional programmes.

Considerable thought is also being devoted to other measures which might ameliorate the effects of staff redundancies. These include attrition, early retirement, national transfers to third world countries, shared appointments with government, industry and business, and long sabbaticals.

There remains the problem of protecting research. A significant enrolment decline threatens both the total volume of research activity and the degree of funding support.

Special steps will need to be taken to ensure that a certain percentage of positions will be reserved for new young scholars and researchers.

Equally importantly governments, provincial and federal, are coming under increasing pressure to protect and increase research funding.

The percentage of the gross national product that Canada spends on research is currently one of the lowest in the developed world (0.8 per cent). The previous Liberal administration of Pierre Trudeau had promised to increase this percentage to 1.5 and it is understood that the new conservative federal government may try to reach this target.

Paramedics' report aims to put adrenalin into degree process

David Jobbins examines the findings of a working party set up by the Council for Professions

Supplementary to Medicine

Plans for the eight paramedical professions, to award degree studies have been slow in developing and being put into practice.

New a new report from a working party set up by the Council for Professions Supplementary to Medicine has been published. It aims to speed up the development of degree studies in the eight paramedical professions, to award degree studies have been slow in developing and being put into practice.

The working party conceives that in some professions it might prove impossible to satisfy degree validation criteria. There may be the professions involving activities of a very practical nature. But only once this impossibility is established should greater flexibility in quality requirements be considered by seeking validation through bodies such as TEC and SCOTVEC.

The key problem is the development of existing professions, and in particular the vocational teachers to an academic standard required for degree courses.

As a first step the working party has called on the professions to look into the likely need for an all or part-graduate profession.

The studies should focus first on the professions for a vocational degree and then on to cover non-vocational and other forms of degree and higher diploma.

The working party, which heard evidence from many quarters, was able to summarize the pros and cons.

The arguments in favour of degree ranged from the enhanced opportunity to develop professional knowledge systematically and establish a sound base for research, to securing future recruitment.

Against this it was suggested that degree holders were not guaranteed of the necessary employment.

One approach to the decline in the 16 to 24 age group in the 1990s would make the relative attractiveness of degrees unpredictable; and to restrict entry to the profession to degree-standard recruits would bar people with lower academic skills who would exhibit all the other traits necessary for a caring profession.

Among the factors which would be put at risk by degree studies, it is said that the high degree of manual dexterity necessary for cutting down every case, the eight professions have more heavily on practical skills than on acquired knowledge.

The working party, which heard evidence from many quarters, was able to summarize the pros and cons.

The arguments in favour of degree ranged from the enhanced opportunity to develop professional knowledge systematically and establish a sound base for research, to securing future recruitment.

The first degree proposals are also in preparation. In addition the discipline is one of those covered by a post-registration first degree at the Polytechnic of Central London approved by the Council for National Academic Awards.

August. The Occupational Board has been set up to deal with the issue and has yet to fix a date for it to come to fruition.

Radiography is essentially a practical rather than academic skill and the working party admits that there is therefore some doubt about the value of a post-graduate profession. But there is exploration of the prospects both for a vocational degree and a degree in radiation studies.

Discussions about a degree relevant to the orthoptic under way have only recently got under way. The Institute of Medical Laboratory Sciences has concluded that there may be difficulty in maintaining an all-graduate programme.

PSM Education and Training The Next Decade published by the Council for Professions Supplementary to Medicine.



I have said little of the relations between the universities and the mathematical periodicals in the United Kingdom. It is hardly surprising to find a number of periodicals associated, however indirectly, with Oxford and Cambridge.

prizes, proliferated rapidly from then on. Felix Müller found that only 17 journals containing mathematical articles had appeared by the year 1700; by 1750 there were 71; by 1800 the number had grown to 227; and by the end of the nineteenth century the total stood at 950.

initiative of two students of University College (one of them the son of Professor de Morgan), and its 27 founder members included Benjamin Compertz, who had been president of the old Spitalfields Society in 1827.

These two opposing tendencies in mathematics sustain a delicate balance that enables the subject to preserve its unity and intelligibility. Thus the growth of single subject publications had been complemented by a number of periodicals devoted

The author is Professor of Mathematics at the University of Southampton, and publications secretary of the London Mathematical Society.

His parents strongly believed in the desirability of education and were source of consistent support; the Socialist Club in Cambridge offered a network of friends within the university.

As an undergraduate prior to the War, Williams joined the Communist

which also influenced his academic work in a direct fashion. He remained teaching in adult education until moving to a lectureship in Cambridge in 1961. Cambridge, one is tempted to say, always reclaims its own.

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Patrick Parrinder

Williams' long revolution

continued from page 11

biographical elements in Williams' novels, but their theme is not simply the description of personal experience: it is the relating of such experience to broad-based movements of social change. Just as in *The Long Revolution*, he protested against the equation of working-class culture with a few "proletarian novels", so in *Burder Country* he wanted to avoid an account of an encapsulated working-class community separated from the rest of the world.

The novel differs from the characteristic tone of much British fiction of the 1950s, the individual escaping, for better or worse, from the grip of a working-class upbringing; there is a greater emphasis upon the changes that the community itself undergoes. The transition between the personal and the public, the intersection between private experience or feeling and "structures of sentiment", come through as unproblematic features of Williams' concerns and ones he has continually struggled with.

It is prominent also in his works on drama. As an undergraduate he wrote a long essay on Ibsen, later partially incorporated in *Drama from Ibsen to Eliot*. Ibsen early on crystallised certain of Williams' own feelings at a time when he had lost some of the certitude he had previously enjoyed. But in Ibsen the combating of despair is treated as a subjective project, and it took some while before Williams managed to recover in full the need to amend this view of "individual liberation" in the light of a conception of "social liberation".

The position expressed in the book he later came to realize more clearly was an "inherently unstable" one for this among other reasons. His discovery of Brecht, and the highly original discussion of that author which appears in *Drama from Ibsen to Brecht*, enabled him to modify his earlier view. Williams did not see Brecht merely as a "political dramatist".

Brecht transcended one of the main confines of naturalistic drama by refusing to treat events as "stage" as unexplicated determinants of the one-stage drama; not however by substituting politics for naturalism, but by making the actual dramatic actions embody the presence of erstwhile "outside" history.

There seem to me to be many unresolved difficulties in Williams' work prior to the present decade, in which the publication of *Marxism and Literature* marks something of a break with earlier writing. I do not think that some of the most basic of those difficulties are explored fully enough by the *New Left Review* group.

Among these would mention particularly Williams' longstanding emphasis upon the concept of culture as the keyword that opens more lanes than any other; the pronounced concentration of his writings upon British sources and on the history of language; and a series of recent "hermeneutic problems" of problems of language, meaning and epistemology, that are especially manifest in *Keywords*.

The first two of these points can be bracketed with one another. In fact, enough upon the notion of culture, Williams is able to open up new horizons; his social history. Whatever he may feel about them now, there is no doubt that *Culture and Society* and *The Long Revolution* were outstanding contributions to works whose contemporary relevance is far from exhausted.

At the same time, there is equally no doubt in my mind that the centrally Williams' accorded to "culture" as an organizing concept has now, to be a double-edged sword. It is not that he has been able to do so, but that he has been able to do so in a way that has not been fully satisfactory in his subsequent writings. These difficulties are not, however, the only ones.

These difficulties, as I have said, appear to me to be before the appearance of *Marxism and Literature*. This is a much more abstract or "theoretical" book than any of his other writing, and it is a book that has not been fully satisfactory in his subsequent writings. These difficulties are not, however, the only ones.

Continent, and makes it apparent that of his earlier works this is the one he feels least affinity with today. Nonetheless, he has continued to centre his writings around the concept of culture.

Both the German Romantics and their English admirers or counterparts or the conservative side—up to and including Eliot—juxtaposed culture and industry or technology. In seeking to radicalize their thought, Williams continued the same juxtaposition. But it is just this polarity which obscures the grounding of modern technology in the capitalist accumulation process, and which in my opinion opposes "idealism" to "materialism" in an unacceptable manner.

Could Williams be tumbling into a relativist position?

It is very much connected to the assertion of the primacy of "culture" over "society". As used by many sociologists to imply some sort of harmonious society unity, the term "society" may justly be regarded with suspicion. But if understood as social relations of both dependence and struggle, it supplies an essential mediation between the polarity of "culture" and "industry" as these appear in Williams' writings.

Partly for these reasons, I think what I have produced in this review as one of Williams' most persistent preoccupations, the relations between "structures of sentiment or feeling" and the nature of day-to-day personal experience, remains elusive. Throughout his writing he has argued that, as he put it in *The Long Revolution*, "What we are looking for, always, is the actual life that the whole organization is there to express".

Day-to-day experience involves both continuity and change, change which in the modern world is expressed in linguistic mutations such as are analysed in *Keywords*. Two overlapping traditions of philosophy seem to be particularly relevant to conceptualizing these matters, but neither, so far as I know, is drawn upon by Williams: hermeneutic phenomenology, and the philosophy of the later Wittgenstein.

One of the most important developments marked by each of these forms of contemporary philosophy is that they insist that personal existence is known to the self as a "self" only via the public categories of language. They specifically reject the dualism of private experience and socially formed culture which it seems to me Williams' style still presupposes, however much he insists they are to be related to one another.

It is a mistake to associate these philosophies with the "linguistic turn" that is so frequently regarded as a major feature of contemporary thought. For both stress the interweaving of language and practice, the "other face" of language in "Being" or "what cannot be spoken". Hermeneutic philosophy has also for a long while raised an issue that is posed rather acutely in *Keywords*: the mode of cultural analysis it expresses: the issue of the historical character of human knowledge.

If the changes in terminology Williams describes are more than just changes in terminology—if they are, as he holds, changes in the overall frames of experience or meaning—there is no obvious reason why his own analyses of such changes should themselves be exempt from the historical process. Problems of the relativity of human knowledge, which crop up not only in hermeneutics but in the post-structuralist philosophy of Jacques Derrida, are central to Williams' work. *Keywords* does not confront such problems at all.

These comments, as I have said, appear to me to be before the appearance of *Marxism and Literature*. This is a much more abstract or "theoretical" book than any of his other writing, and it is a book that has not been fully satisfactory in his subsequent writings. These difficulties are not, however, the only ones.

Marxism today is embroiled in a series of debates which are transforming contemporary intellectual life. As Williams says in *Marxism and Literature*, two decades ago, in the English-speaking world it seemed as though Marxism was "a settled body of theory or doctrine" and that literature was also "a settled body of work, or kinds of work, with known general qualities and properties".

The relation between the two could be examined, and Marxism "applied" to literature. Williams has never been a "Marxist" in this sense, and his earlier books were written from the point of view of what he now calls a "radical populism".

Marxism, however, he argues, has become an open and flexible tradition of thought, rather than a dogmatic set of doctrines. At the same time, what "literature" is has become problematic. In response to these changes, Williams has become considerably more sensitive to what he describes as the "danger of relativism", but denies that he has succumbed to it.

He identifies his standpoint as one of "cultural materialism", and although the book expresses a major transition in his thought, the new Williams retains a great deal of continuity with the old. The book again begins with the concept of culture, and the notion of structures of feeling plays a pivotal role. But this time language is seen to be involved in a complex way with these ideas, and Williams tries to integrate a discussion of meaning with an analysis of the base/superstructure problem in Marxism. He begins to formulate a viewpoint which, though elusive and significant, is an indispensable element of the material social process itself. Involved all the time both in production and reproduction.

Some of the main dilemmas remain unresolved

I think this conception to be essentially correct. I am not at all convinced, however, that Williams manages in the book either to elaborate upon it successfully, or that it is readily compatible with some of his earlier ideas which he claims to sustain.

We have recently been passing through a phase of "rabid idealism", Williams says at one point. He then adds that while on the one hand "there is no natural seeing and therefore there cannot be a direct and unmediated contact with reality", on the other "it is necessary to recall an absolutely founding presumption of materialism: namely that the natural world exists whether anyone signifies it or not". This sounds more like some sort of version of Kantianism than anything else. I imagine that Williams would not wish to associate a Kantian position. However, it does seem to me that some of the most vehement spokesmen on both sides to moderate this tone.

It is foolish to claim that the Series 3 services cannot nourish a deep spirituality when there is plenty of experience available to show that they can. The Book of Common Prayer cut deep grooves in the minds of those brought up on it; but its inaccessibility and rigidity also became stifling, which is why so many clergy felt the need to make their own additions.

The Series 3 services are richer and more satisfying in this respect. Although the new language does not carry the same reverberations as the old, there is in many places a complexity of spiritual imagery which, for those attuned to it, can be just as nourishing as the most "practical" or "realistic" of the 17th century centuries. There are, however, certain difficulties.

I have as strong reservations about some aspects of the political content of his writings as I have about the aesthetic ones. But Williams' sustained commitment to the long revolution towards a participatory socialism, a commitment which is both reasoned and deeply felt, offers a source of inspiration to everyone interested in radical social change.

Raymond Williams' Politics and Letters. Interviews with the New Left Review. London: New Left Books, 1978. £12.75.

The author is a fellow of King's College, Cambridge.

John Habgood makes his contribution to the Book of Common Prayer debate

Danger of asking for more



John Habgood—dislike of junk theology.

There is an element of irony in the politics of liturgical revision, which has not so far received much attention. In drafting the Worship and Doctrine Measure (1979), under which alternative services are now authorized, great care was taken to secure the status, and continuing availability, of the Book of Common Prayer.

The working party on what has since then come to be known as the Alternative Service Book, were very conscious of this part of the Measure, and concluded that the only way to preserve the Book of Common Prayer in its entirety was to exclude all 1662 material from the new book.

The aim was to avoid any hint of competition, making it clear that the two books contain completely different material and are thus to be treated as complementary to one another. A possible danger in this policy is that those who decide to equip themselves with only one book will make no use at all of the other.

With hindsight it might be argued that a policy of judicious selection from the Book of Common Prayer would have done more to ensure that appropriate 1662 services are actually used. Unfortunately, in terms of the Measure, which defense of the Prayer Book had insisted on, this was not the moral, if there is one, is that those who ask for more sometimes end up by receiving less.

Fortunately the polarization is not as great as it may seem. The principle of strict separation has subsequently been broken by agreeing to print the traditional Canticules in an appendix to the Alternative Service Book, mainly for the benefit of those who wish to sing them in that form.

Series 1 Holy Communion, also contained in the book, is virtually identical with 1662. A preliminary decision has also been made to publish a small supplement to the Prayer Book containing 1662-type material, as in the 1928 Book. This should encourage those who value the wider range of prayers in the Series 3 material, to use 1662 with a similar degree of flexibility.

However, it is clear that these attempts to bridge the gulf are not going to satisfy the critics of the Liturgical Commission and all its works, any more than will episcopal pronouncements that parishes have a free choice in deciding what services to use. I hope, nevertheless, that the moral I have drawn from the politics of the exercise may inspire some of the more vehement spokesmen on both sides to moderate their tone.

It is noticeable that those who want to show up the poverty of modern biblical translations, for instance, always quote from a very restricted range of passages. They steer well clear of the more obscure passages in Paul and Ezekiel. Valuable enough to enrich cultural consciousness without having to be used as the main vehicles for prayer.

Cultural continuity is of great importance, and I concede the point that language plays a major part in it, especially for those whose main business is with words. Whether clinging to particular words can halt the process of cultural fragmentation, though, or only serve to accelerate it, is an open question.

My guess is that, given one of the consequences of liturgical revision as a shift in emphasis towards symbols and actions and away from the precise words which interpret them, one might expect a greater mutual acceptance of different traditions, at least within the circles, and hence a more radical, a partial and piecemeal fragmentation within the very process of change.

The point is at least worth debating. So, too, is the wider question whether it is reasonable for academics to expect the churches to bear this cultural burden alone when they have themselves done much to drive the churches into isolation. My hope is that constructive debate about cultural change in general will now find the place of petitions, manifestos, sheers, fears, and other figures.

ever the churches succeed in coming together, the giving of the Peace will be a highly significant action.

But a Sunday by Sunday hand shake all round can be both official and embarrassing, and to hide the vertical dimension, the crucial acknowledgment that each of us needs to receive God's peace if we are to communicate together. Some of the criticisms of the new services are in fact criticisms of the style of the clergy and their engagements, and this needs to be borne in mind when the services themselves are evaluated.

The cutting of deep grooves in the mind depends upon repeated use of the same material. For the individual accustomed to worship in a particular style, the process does not take all that long, provided the words are good enough to bear the weight of repetition, and memorable enough to sink in. A surprising number of people regretted the passing of "dear old 1662" when Series 3 was published.

Three hundred years of repetition do not necessarily add much weight within an individual's consciousness, but they do, of course, make the words part of the general culture. On this level, revision entails undeniable loss.

In mitigation it can be argued that the cultural cues come from a fairly small part of the available material, and that these can become familiar enough to enrich cultural consciousness without having to be used as the main vehicles for prayer.

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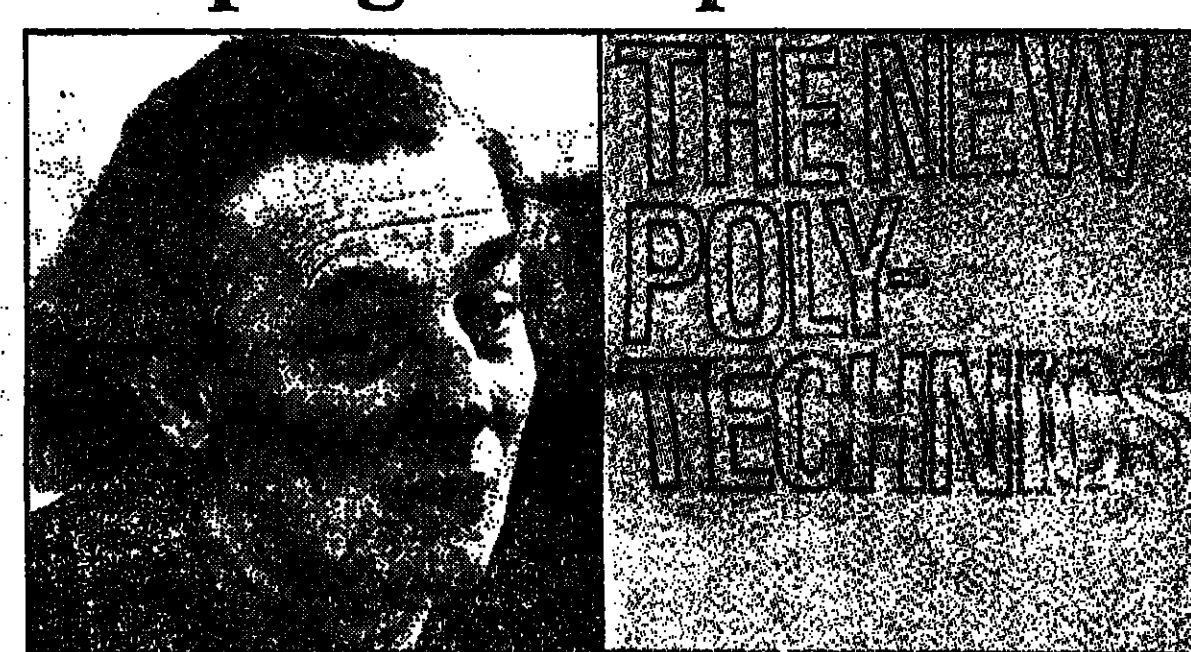
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Another justification for the

The 'people's universities'—a progress report



In the second of our articles on the tenth anniversary of the polytechnics, Eric Robinson, who in the sixties was their first and most ardent advocate, compares the vision with the reality. Panache and self confidence, he finds, are the vital qualities.

polytechnic policy was that there would be value in retaining the "seamless robe" of education within local authority control; that there was advantage in having higher education institutions under the same control as the schools and the further education colleges. Here, I believe, the success is most difficult to claim. The polytechnics are not notably successful in their relationships with schools and FE colleges and the difficulties of their relationships with local authorities are the most often cited reasons for abandoning the policy.

A policy requires not only adequate conception but effective implementation. Some of the disappointments can be attributed to a failure in consistent administrative action by national and local government, and it may be unfair to blame the polytechnics or the validity of the policy.

From the start all the supporters of the polytechnic policy acknowledged the dangers that the polytechnics would merely seek university status by "aping the universities" or by putting in the academic term coined by Burgess and Frazer, succumb to "academic drift".

There never was simply one idea or ideal of the polytechnics. The idea of a group of higher education institutions, apart from the university sector under local authority control, based on existing colleges has had much wider support (notably from both major political parties) than one would think it one read only the academic press. What hopes and expectations did the supporters have in common? To what extent have they been fulfilled?

Perhaps the most important was the proposition that a reputable higher education could be developed on a large scale outside the university sector, unsupervised by universities. It is believed that in practice, by results without apparently realizing that the Inspectorate and the DES have failed dismally in the past ten years to reward success and to punish failure.

In 1967 I expected the polytechnic policy to be a partial success, but that the DES would be disappointed by the extent of its success, the extent of the innovation that has happened, of the continued and even increasing commitment of the polytechnics to sub-degree and part-time education and of the lack of enthusiasm for the polytechnics for university status.

Undoubtedly, there are those in polytechnics who see just green grass on the other side of the binary fence. But there are also those who perceive advantage in direct association with local and national education authorities. The seamless robe is not a lost cause. Yet sometimes it seems that the DES and the local authorities are doing their utmost to discredit it and to forfeit their stake in higher education.

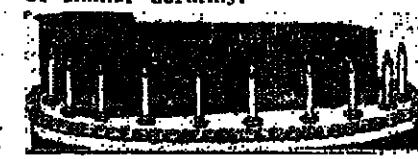
Continued on page 14

If there had for the past 10 years been no DES and Regional Advisory Councils, the polytechnic courses would now be more compatible with both student demand and employers' demand than it now is. If the DES now wants to improve its relationship with the polytechnics at no cost at all it should abandon its course approvals machinery forthwith.

The raison d'être of the Regional Advisory Councils and the Regional Staff Inspectors' Committees in the heady days of open-ended finance, was to restrain local authorities from spending too lavishly. Their role has now passed to higher powers and they are redundant. They head my list of quangos for the attention of the Prime Minister. Perhaps she could allow them to meet occasionally on the condition that they discuss the education of students.

The education of students is the primary business of the polytechnics. Is it successful and is it sufficiently distinctive and innovative to justify the existence of the polytechnics? On this, the DES suggests, do the polytechnics offer only inferior versions of university degrees, together with insubstantial new subject mixes and mere gimmicks?

The evidence of shoddiness is slender and the evidence, documented by the CNAU, of substantial achievement is impressive. Few of those who denigrate the academic standards of the polytechnics know much about the workings of the CNAU and even fewer of them have submitted their own activities to scrutiny comparable with that of the CNAU. I will be impressed by the politician, university teacher, industrial or school teacher who speaks eloquently of polytechnic standards if he offers to make his own professional practice the object of similar scrutiny.



This is not to say that all is well, but generally the academic weaknesses of the whole of academia at the present time. The social sciences, particularly sociology, are favourite contemporary whipping boys. Many polytechnics have a heavy involvement in the social sciences because their expansion coincided with the social sciences explosion. The polytechnics did not invent the social sciences. On the credit side they can claim much of the substantial achievement in social science education during the past decade.

Peter Scott has argued that the separate existence of polytechnics is a false dichotomy. It has relieved the universities of pressure to sustain the development of sandwich courses and other market-oriented forms of education. It may be that had the polytechnics been incorporated into the university system this development would have been delayed.

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A black and white illustration of a skeleton sitting on a rocky shore, looking out at a body of water under a cloudy sky. The skeleton is depicted in a contemplative pose, with its hands resting on its knees. The background features a calm body of water, distant hills, and a sky with a few clouds. The entire scene is framed by a simple black border.

senior lecturer in linguistics at the University of Lancaster.

Professor W. P. Macdonald, professor of entomology and School of hygiene and tropical medicine, has been appointed to the re-established chair of medical entomology in the Liverpool School of Tropical Medicine in the Faculty of Medicine, University of Liverpool, from April 1, 1980.

Professor G. Nelson, William Julius Gairdner Professor of Tropical Medicine, University of London, has been appointed to the Walter Myers chair of parasitology in the Liverpool School of Tropical Medicine in the Faculty of Medicine, University of Liverpool, on succession to Professor W. Peters. He will take up his appointment on January 1, 1980.

Michael Howard Sterling, lecturer in the department of control and engineering at the University of Sheffield, has been appointed to the chair of parasitology and infectious diseases in the Faculty of Science at the University of Durham from January 1, 1980.

set up a health behaviour research unit.

Biochemistry—Dr B. A. Haddock—£13,430 from the SRC to purchase equipment in connection with his research into cloning bacterial genes to study the structures and functions of membrane-bound multienzyme complexes.

Mathematics—Professor D. S. Jones—£17,013 from the SRC in connection with his research into noise jet flows.

Political Science—Professor K. Newton—£16,074 from the SSRC to carry out research into local government resource squeeze in Britain.

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Physics—Dr J. B. A. England £10,200 from the SRC for modification and updating of one metre scattering chamber for the NSF.
Electronic and electrical engineering—Professor E. D. R. Sincmar £19,099 from the Ministry of Defence for feasibility study of IR ground-wave radar for tracking of ships.
Engineering production—Dr S. K. Bhattacharyya £26,000 from B.I. Cars for machining of high-volume components.
Geriatric medicine and psychology—Professor B. Isaac and Dr A. Broadbent £24,774 from the Mental Health Research Fund.

Geological sciences—Dr. J. W. Lloyd £28,500 from Anglican Water Authority for the research in nitrates in underground waters; Dr J. W. Lloyd £32,000 from Anglican Water Authority for southern chalk hydrogeological investigations.

Industrial metallurgy—Professor D. V. Wilson £16,400 from the SRC for a research into sheet metal forming, and the design and selection of tool materials.

Social medicine—Dr J. A. H. Waterhouse £23,500 from the US department of Health, Education and Welfare for data collection and analysis of the Oxford survey of childhood growth.

Astronomy—£20,280 from the SRC for theoretical studies of active galaxies/intrastellar observations of cataclysmic variable stars. Under Dr. J. R. Raine and Dr A. R. King.

Biochemistry—£3,916 from the SRC for a study of hydrodynamic parameters using a new ultrasonic scanning system under Dr A. J. Rowe.

Chemistry—£1,000 from the SRC for a study of fusidic acid under Dr R. Plasmids under Professor Shaw.

Botany—£13,154 from the SRC for the study of the regulation of Malic Acid and its regulation on photosynthesis, under Dr W. Cockburn.

Genetics—£25,198 from the SRC for a study of the λ phage controlled *trp* operon in *Escherichia coli* as a model system for man under Dr P. Williams.

Microbiology—£18,759 from the SRC for the study of fusidic acid exfoliator activity against candida and other fungi, diagnosis of asymptomatic candidosis under Dr P. C. Odds.

Physics—£1,500 from the SRC for a study of photoelectron spectroscopy of metal surfaces at Daresbury under Dr R. Norris.

Physics—£166,499 from the SRC for a study of the properties of the α particle in conjunction with MPI-Lindau, under Dr T. B. Jones and Dr C. T. Spracker.

Physics—£2,500 from the SRC for the replacement of the α particle under Dr T. B. Jones.

Physics—£20,440 from the SRC for the studies of the atmospheric waves under Dr T. B. Jones.

Physics—£104,574 from the SRC for a study of processing system for HEAO-2 and EXOSAT data analysis at Leicester under Dr T. B. Jones.

Physics—£10,000 from the SRC for the SRC for an incoming senior research

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 under Professor Beaby : £16,030 from
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 under Professor Beaby
 Social Work—£24,770 from the Home
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 nting order under Professor Herbert
 Surgery—£21,357 from LAHA (T) for
 renal transplant research fellowship
 under Professor Bell.

Stephen Menzell is senior lecturer in sociology at Exeter University; Patrick Parrinder lectures in English at Reading University; J. L. Price lectures in history at Hull University; F. B. Singleton is chairman of the National Association for Socialist East European Studies; W. H. Walsh has just retired from the chair of philosophy at Edinburgh University.

the 1990s, the number of people in the world who are illiterate has increased from 1.2 billion to 1.5 billion. The number of illiterate people in the world is expected to reach 1.7 billion by the year 2015. The number of illiterate people in the world is expected to reach 1.7 billion by the year 2015.

"Education Policy in the Federal Republic of Germany 1959-73" is the title of a conference organized by the Department of Educational Studies, Modern Languages, UMIST, in conjunction with the Association for the Study of German Politics and Goethe Institute (Manchester) which will be held on January 7. Speakers include Dr A. G. Harpenden, secretary of the Conference of University Teachers in Germany, and recent winners of German secondary education prizes. Fee: £15 with accommodation. Further details from: Gunther

Nearly 3,000 selected audio materials for degree-level work of which 100 are included for the first time from 250 distributors in Britain are listed in the thoroughly revised and enlarged edition of *British Universities: Film Catalogue Audio-Visual Materials Higher Education 1979-80*. The new edition of the catalogue is especially designed to meet the needs of individual teacher and librarian.

"Education Policy, in the F.R.G. 1959-75" a 2-day conference organized by the Department of European Studies, University of London, UCL, in conjunction with the Association for the Study of German Politics and Society, Goethe Institute (Manchester) will be held on January 7. Speakers include Dr. A. G. Harpardo, "Securing Standing Conference of Univ. Entrance, London, on 'Recent Changes in German Secondary Education' in 1975 with recommendations of the FIS with recommendations of the FIS. Further details from: Gunther."

Sixth formers and undergraduates can test their knowledge of different jobs and the areas of further education and training through a novel means of information provided by Mr. M. J. Kerfoot, director of the Occupational Research Centre at Hatfield Polytechnic. Career Information: a Job Knowledge Index published by the Educational Books covers 65 different occupations each of which is described through a Job Knowledge Index made up of true and false statements.

An in-service training programme for psychotherapists, clinical psychologists, psychiatric social workers and counsellors working with women is to start in January at the Women's Therapy Centre, 100, Upper Circular Road, Singapore 6A. The first course is on January 22 to March 25 and the second from May 20 to July 22 on Tuesdays from 9.30 am to 12 noon. The programme will be partly supported by the Equal Opportunities Commission. There will be a number of spaces for women undergoing training in the programme to be reduced fee. Further information from: Sue Krawski, at the Centre on Mondays, Tuesdays or Fridays.

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mer (forensic medicine); R. J. J. van
(geriatric medicine); D. C. Russell
(medicine); F. D. Ward (micro-
biology); M. K. Colquhoun and E.
Duval (pathology); D. P. Miller
(science, studies unit); M. Lynch
(Scottish history); J. M. Holmwood
(evolution).

[illegible]

Vice-Principal: Professor F. Griffiths.
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R. M. Boyle (cardiovascular studies);
P. R. Franklin (music); R. S. Hs
(ceramics); P. S. Sudarshan (chem-
mic studies). Senior research fellow:
R. Gott (education). Research fellow:
J. B. Brophy (chemistry); W.
Dawson (metallurgy); D. N. Hall
(plant sciences); E. L. V. Hall
(physics); J. L. McNulty (physics);
M. Pegg (light and energy); V.
Rajaratnam (biochemistry); R. A.
Roberts (computer studies); R. A.
Mary Smith (plant studies); R. A.
Thomson (computer studies); R. A.

Nixon: Wyle (education); Visiting research fellow (education); M. Mains (animal physiology and nutrition); K. Noszka (computer studies).

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Secretary to the University of Surrey
Lecturer to the University Council:
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Senior lecturer: D. E. Tomlinson (mental handicap); Lecturer: R. J. Webster (English); Mrs S. Soul (textiles); M. J. Kury (sociology); D. Oliver-Jones: (psychology/studies in handicap); M. J. Dunleis (psychology).

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THE UNIVERSITY OF NEW ENGLAND

Australia

PROFESSOR OF BOTANY

The University invites applications for the Chair in Botany. The appointee will be Head of the Department for five years in the first instance.

The Department offers courses at undergraduate levels for

internal students in the Faculty of Science, Resource Management, and Rural Extension, and for

external and external students in the Faculty of Arts. It also offers postgraduate training in the botanical sciences.

The current professional salary is \$45,118 per annum. The

University will pay travel expenses for the appointee and family to Armidale, together with

reasonable removal expenses. Other benefits include superannuation (FSS) pattern for

building or buying a home. The appointee will be eligible to

apply for Study Leave with appropriate travel grants.

Full particulars can be obtained from the Registrar, University of New England, Armidale, New South Wales, 2351, Australia.

Applications, which should include the names and addresses of three referees, close on 31

December 1979, or as soon as possible thereafter. Salary Position No. 442.

Internal enquiries may be directed in the first instance to the

Deputy Registrar, Faculty of Science, University of New England, Armidale, New South Wales, 2351, Australia.

External enquiries may be directed to the Registrar, University of New England, Armidale, New South Wales, 2351, Australia.

Applications, which should include the names and addresses of three referees, close on 31

December 1979, or as soon as possible thereafter. Salary Position No. 442.

Internal enquiries may be directed in the first instance to the

Deputy Registrar, Faculty of Science, University of New England, Armidale, New South Wales, 2351, Australia.

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UNIVERSITY OF DUBLIN Trinity College

Applications are invited for the following posts in the CENTRE FOR APPLIED STUDIES IN DEVELOPMENT

DEVELOPMENT OFFICER OUTREACH

(three posts) (Post 79/94)

To serve in the new Solomon Islands and Western Samoa. Applicants will have

at least a degree and development experience on problems of project identification, and

collaboration with the various specialist institutes of the University. The

University will provide appropriate training in the background in development economics, management or appropriate technology. Previous

experience in similar positions would be an advantage. Applicants will

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AUSTRALIA

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BATH

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Fellowships and Studentships continued

LEEDS

THE UNIVERSITY DEPARTMENT OF ORGANIC CHEMISTRY POSTDOCTORAL RESEARCH

Applications are invited for a post-doctoral research fellow in the above Department. The post is available for a period of 2 years, commencing 1st January 1980. The successful candidate will be expected to carry out research in the field of organic chemistry, in collaboration with the Department of Organic Chemistry, Leeds University. The successful candidate will be expected to carry out research in the field of organic chemistry, in collaboration with the Department of Organic Chemistry, Leeds University. The successful candidate will be expected to carry out research in the field of organic chemistry, in collaboration with the Department of Organic Chemistry, Leeds University.

MANCHESTER THE UNIVERSITY POSTDOCTORAL RESEARCH FELLOW BASE CATALYST

Applications are invited for a post-doctoral research fellow in the above Department. The post is available for a period of 2 years, commencing 1st January 1980. The successful candidate will be expected to carry out research in the field of organic chemistry, in collaboration with the Department of Organic Chemistry, Manchester University. The successful candidate will be expected to carry out research in the field of organic chemistry, in collaboration with the Department of Organic Chemistry, Manchester University.

EDINBURGH

UNIVERSITY OF EDINBURGH LEVERHULME RESEARCH FELLOWSHIP IN ENGLISH LITERATURE

Applications are invited for a Leverhulme Research Fellowship in English Literature. The post is available for a period of 2 years, commencing 1st January 1980. The successful candidate will be expected to carry out research in the field of English literature, in collaboration with the Department of English Literature, Edinburgh University. The successful candidate will be expected to carry out research in the field of English literature, in collaboration with the Department of English Literature, Edinburgh University.

Leeds POLYTECHNIC

Applications are invited for the following posts:-

School of Law

LECTURER II IN LAW

A good UK Honours degree in law is required with the ability to teach in at least two of the following areas: Company Law; Taxation; Employment Law; Litigation; Accounts; Administrative Law. Professional qualifications would be an advantage.

School of International Studies

LECTURER I IN SECRETARIAL STUDIES

To teach Office Practice, Shortland (Pitman New Era and 2000) and Typewriting to full-time students on Polytechnic Diploma and Certificate courses. Knowledge of a foreign language an advantage but not essential.

Salary Scale: £3,480-£5,988
Lecturer I: £4,470-£7,149 (+ £8 per month)

Details from: The Services Officer, Leeds Polytechnic, Calverley Street, Leeds LS1 3HE. Tel: 0532 462355. Closing Date: 31 December, 1979. Please enclose a.s.e.

BRIGHTON

THE POLYTECHNIC FACULTY OF ART AND DESIGN PART-TIME LECTURER II IN O.A. F.T. for three years £1,470 to £7,149 per annum

The person appointed will be responsible for the teaching of O.A. F.T. to students on the part-time course. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Brighton Polytechnic. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Brighton Polytechnic.

BRISTOL

THE POLYTECHNIC FACULTY OF ART AND DESIGN PART-TIME LECTURER II IN O.A. F.T. for three years £1,470 to £7,149 per annum

The person appointed will be responsible for the teaching of O.A. F.T. to students on the part-time course. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Bristol Polytechnic. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Bristol Polytechnic.

LONDON, S.E.1

THE POLYTECHNIC FACULTY OF ART AND DESIGN PART-TIME LECTURER II IN O.A. F.T. for three years £1,470 to £7,149 per annum

The person appointed will be responsible for the teaching of O.A. F.T. to students on the part-time course. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, London Polytechnic. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, London Polytechnic.

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LIVERPOOL

THE POLYTECHNIC FACULTY OF ART AND DESIGN PART-TIME LECTURER II IN O.A. F.T. for three years £1,470 to £7,149 per annum

The person appointed will be responsible for the teaching of O.A. F.T. to students on the part-time course. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Liverpool Polytechnic. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Liverpool Polytechnic.

MANCHESTER

THE POLYTECHNIC FACULTY OF ART AND DESIGN PART-TIME LECTURER II IN O.A. F.T. for three years £1,470 to £7,149 per annum

The person appointed will be responsible for the teaching of O.A. F.T. to students on the part-time course. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Manchester Polytechnic. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Manchester Polytechnic.

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SUNDERLAND

THE POLYTECHNIC FACULTY OF ART AND DESIGN PART-TIME LECTURER II IN O.A. F.T. for three years £1,470 to £7,149 per annum

The person appointed will be responsible for the teaching of O.A. F.T. to students on the part-time course. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Sunderland Polytechnic. The successful candidate will be expected to carry out research in the field of O.A. F.T., in collaboration with the Department of Art and Design, Sunderland Polytechnic.

ROEHAMPTON

INSTITUTE OF HIGHER EDUCATION A federation of Dugby, Stuart, Popham, Southlands and Whitelands Colleges

Degree courses offered by the Roehampton Institute in combination studies and lead to BA, BEd, BSc, BPhil or BTh degrees of the University of London.

LECTURER II/SENIOR LECTURER IN BIOLOGICAL SCIENCE (PHYSIOLOGY)

Required to take up duties as soon as possible, a well qualified Lecturer in Physiology with special interest in Human Physiology and Molecular Biology to teach to honours level in the field of Biological Sciences. Salary: £3,480-£5,988. Closing date for receipt of applications: Friday, 4 January 1980. Further details and application forms from The Assistant Secretary, Roehampton Institute of Higher Education, Roehampton Lane, London SW16 6PL.

Colleges of Higher Education continued

ROYAL NORTHERN COLLEGE OF MUSIC

DEAN OF POSTGRADUATE STUDIES

The Royal Northern College of Music invites applications for the post of Dean of Postgraduate Studies, which will be established with effect from 1 September, 1980. Full details of the scope and responsibilities of this post will be sent on application but they can be broadly stated as carrying two primary and equal areas of responsibility. Supervision of the conduct of all postgraduate courses of the College (in particular courses leading to the award of the Degree of Master of Music and Postgraduate Diplomas) and the supervision of all practical activity and concert promotion affecting postgraduate students (in particular the Postgraduate Chamber Orchestra to be established with effect from September, 1980).

This post, which is being established on a permanent basis, will carry a salary in the region of £10,000 (under review). Completed application forms, which are available on request, must be returned to the Secretary of the College by Monday, 14 January 1980. It is anticipated that interviews will be held during the week commencing 28th January, 1980.

HEAD OF SCHOOL OF ACADEMIC STUDIES

The Royal Northern College of Music invites applications for the post of Head of School of Academic Studies (salary £8,950-£9,702, under review). The post will be with effect from 1 September, 1980. The holder of this post will be responsible for the academic studies of the College and will be expected to carry out research in the field of academic studies, in collaboration with the Department of Academic Studies, Royal Northern College of Music. The successful candidate will be expected to carry out research in the field of academic studies, in collaboration with the Department of Academic Studies, Royal Northern College of Music.

ROYAL NORTHERN COLLEGE OF MUSIC

124 OXFORD RD., MANCHESTER M13 9PD
TEL: 061-275 6263

BUCKINGHAMSHIRE COLLEGE OF HIGHER EDUCATION

Queen Alexandra Road,
High Wycombe, Bucks

School of Management Studies and Languages

Lecturer I in Quantitative Techniques

Salary Scale: £3,480-£5,988

Applications are invited from suitably qualified candidates to teach on a range of courses at undergraduate and postgraduate levels. Candidates should have experience of quantitative techniques in business applications. Further details and application forms from the Assistant Director to whom completed forms should be returned as quickly as possible. Please enclose a.s.e.

Announcements

GEORGE WASHINGTON UNIVERSITY

Washington, DC 20052

The Department of History will have a three-year, renewable position available in Fall, 1980 at the level of

Assistant Professor of Modern Russian, 19th and 20th-century Russian.

D.Phil. required. Salary negotiable. Evidence of publication desirable. Send resumes to Professor Howard Sachse, Chairman, Russian Search Committee, Department of History, George Washington University, Washington, DC 20052, U.S.A.

Colleges and Institutes of Technology

NEWCASTLE

Applications are invited for a post of Research Assistant in the field of technology, in collaboration with the Department of Technology, Newcastle University. The successful candidate will be expected to carry out research in the field of technology, in collaboration with the Department of Technology, Newcastle University.

DEPARTMENT OF ART AND DESIGN

Applications are invited for a post of Research Assistant in the field of art and design, in collaboration with the Department of Art and Design, Newcastle University. The successful candidate will be expected to carry out research in the field of art and design, in collaboration with the Department of Art and Design, Newcastle University.

LECTURER II/SENIOR LECTURER IN BIOLOGICAL SCIENCE (PHYSIOLOGY)

Required to take up duties as soon as possible, a well qualified Lecturer in Physiology with special interest in Human Physiology and Molecular Biology to teach to honours level in the field of Biological Sciences. Salary: £3,480-£5,988. Closing date for receipt of applications: Friday, 4 January 1980. Further details and application forms from The Assistant Secretary, Roehampton Institute of Higher Education, Roehampton Lane, London SW16 6PL.

PERSONAL

IMMEDIATE ADVANCES

£100 to £20,000

No security needed

NATIONAL TRUST LTD.

4, CURTIS STREET,
NEWCASTLE-ON-TYNE,
LONDON, W.1

Phone: 01-255 4198 or 01-251 4198

Lothian Regional Council

SENIOR LECTURER I IN OFFICE ADMINISTRATION AND SYSTEMS

Salary on Scale £5,989-£8,882 (Under-£9,846)

to teach in the Department of Secretarial Studies in the development of the proposed L.A. in Commerce. The successful candidate will be expected to carry out research in the field of office administration and systems, in collaboration with the Department of Secretarial Studies, Lothian Regional Council. The successful candidate will be expected to carry out research in the field of office administration and systems, in collaboration with the Department of Secretarial Studies, Lothian Regional Council.

LECTURERS A IN OFFICE ADMINISTRATION AND SYSTEMS

Salary on Scale £4,464-£7,821 (Under-£8,397)

to teach in the Department of Secretarial Studies on a range of L.A. in Commerce. The successful candidate will be expected to carry out research in the field of office administration and systems, in collaboration with the Department of Secretarial Studies, Lothian Regional Council. The successful candidate will be expected to carry out research in the field of office administration and systems, in collaboration with the Department of Secretarial Studies, Lothian Regional Council.

LECTURER A IN ELECTRONIC ENGINEERING

Salary on Scale £4,464-£7,821 (Under-£8,397)

to teach in the Department of Electrical and Electronic Engineering courses up to and including degree level. Candidates must have an honours degree in electrical engineering, or an equivalent degree of research experience, and teaching experience would be an advantage.

LECTURER A IN MATHEMATICS

Salary on Scale £4,464-£7,821 (Under-£8,397)

to teach in the Department of Mathematics to lecture to science, engineering, business or commercial students on Diploma, commercial, professional or GNAAT Degree courses. Preference may be given to candidates who have a further degree in applied mathematics or statistics. A willingness to participate in applied research will be an advantage.

Application forms and further particulars from:

The Administrative Officer (Personnel),
Lothian Regional Council, Commerce and Technology,
Colinton Road, Edinburgh EH10 5DT.

Research Posts

UNIVERSITY OF CAMBRIDGE

Department of Engineering

RESEARCH ASSISTANT

STIRLING CYCLE MACHINES

Applications are invited for a post of Research Assistant in a small team carrying out theoretical and experimental work on STIRLING CYCLE MACHINES. The work is sponsored by the Science Research Council. Applicants should have a good honours degree (or equivalent) in mechanical engineering, thermodynamics, or a related subject. Preference will be given to candidates with practical experience, particularly where this has included design work and the preparation of engineering drawings.

Starting salary will be in the range £2,775 to £4,910 p.a. (under review), depending on age, and registration for a higher degree may be available. Appointment will be for a period of up to three years.

Particulars of the post and application forms are available from the Secretary, Faculty of Engineering, University of Cambridge, Cambridge CB2 3RA.

THE UNIVERSITY OF LEEDS

DEPARTMENT OF ELECTRICAL AND ELECTRONIC ENGINEERING

SPREAD SPECTRUM MOBILE RADIO SYSTEMS

Applications are invited for a post of Research Fellow in the field of spread spectrum mobile radio systems. The successful candidate will be expected to carry out research in the field of spread spectrum mobile radio systems, in collaboration with the Department of Electrical and Electronic Engineering, University of Leeds. The successful candidate will be expected to carry out research in the field of spread spectrum mobile radio systems, in collaboration with the Department of Electrical and Electronic Engineering, University of Leeds.

RESEARCH FELLOW

Applications are invited for a post of Research Fellow in the field of spread spectrum mobile radio systems. The successful candidate will be expected to carry out research in the field of spread spectrum mobile radio systems, in collaboration with the Department of Electrical and Electronic Engineering, University of Leeds. The successful candidate will be expected to carry out research in the field of spread spectrum mobile radio systems, in collaboration with the Department of Electrical and Electronic Engineering, University of Leeds.

LECTURER II/SENIOR LECTURER IN BIOLOGICAL SCIENCE (PHYSIOLOGY)

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BIRMINGHAM

THE UNIVERSITY OF CIVIL ENGINEERING

RESEARCH FELLOW

Applications are invited for a post of Research Fellow in the field of civil engineering, in collaboration with the Department of Civil Engineering, University of Birmingham. The successful candidate will be expected to carry out research in the field of civil engineering, in collaboration with the Department of Civil Engineering, University of Birmingham.

LECTURER II/SENIOR LECTURER IN BIOLOGICAL SCIENCE (PHYSIOLOGY)

Required to take up duties as soon as possible, a well qualified Lecturer in Physiology with special interest in Human Physiology and Molecular Biology to teach to honours level in the field of Biological Sciences. Salary: £3,480-£5,988. Closing date for receipt of applications: Friday, 4 January 1980. Further details and application forms from The Assistant Secretary, Roehampton Institute of Higher Education, Roehampton Lane, London SW16 6PL.

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Applicants should submit a curriculum vitae, stating present salary, research interests and publications, the date of birth, and the date of arrival in South Africa. Further information should be obtained from the Registrar, Room 10, University of Cape Town, Private Bag, Rondebosch 7700, South Africa, by whom applications should be received not later than 14th February 1980.

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Union view

In search of
the ultimate
questions

Even among the sober responsible leadership of THES, there are bound to be a few lively souls who have, at least, a passing interest in science fiction. Recent events have brought to mind a series entitled *The Hitchhiker's Guide to the Galaxy* recently repeated on Radio Four in which a race of hyper-intelligent but naive, white mice construct an enormous computer to provide the answer to the ultimate question "about life, the universe and everything".

After due deliberation for seven million years the machine delivered the ultimate answer to the ultimate question—42. Unfortunately by this time no one could remember the ultimate question so nobody was any the wiser!

The moral is this: the ultimate answer to the problem of public higher education lies in the creation of a national body. What is less clear is the identification of the questions and problems to which we need an answer.

The creation of a national body was agreed early in the deliberations of the Onkes Committee. It was the single major recommendation of the committee that was accepted quickly, with little discussion, by all the interested groups present. As a recommendation it was far more significant than the convoluted proposals for financial control and the consequential "capping" of the pool. Indeed, the only real merit of the financial recommendations in the Onkes Report was that they were agreed, albeit unenthusiastically, by all the parties concerned.

So what are the ultimate questions to which the national body is the ultimate answer?

Ultimate Question Number One. What is the policy of the Government towards the public sector?

It is accepted that a substantial proportion of the work of polytechnics and institutes of HE is national in character. The sector recruits nationally and the students who benefit from the education and training that is provided form a

national pool of expertise and knowledge. Yet course approval, as distinct from validation, has been devoid of any element of coherent national planning, and the mechanism for such approval is tedious and time-consuming for the institution and often serves to frustrate rather than encourage academic initiative. A national body would provide a vital forum where government, both national and local, the lecturers and the institutions could discuss and reach agreement on the extent and type of education in the public sector. So much energy will be needlessly wasted if some planning is not done soon.

natfhe

Ultimate Question Number Two. How is the provision of resources matched to the academic developments in public sector institutions?

There is absolutely no point in continuing to operate a system that enables a course to be approved, developed and validated, only to find that the resources in terms of additional staff and equipment cannot be made available. In its response to the Onkes Report NATFHE accepted the closure of the Advanced Further Education (AFE) pool as there was a mechanism, provided by the national body, to ensure that resources were linked to academic developments, so that time and effort would not be wasted in the "capping" of an institution system proposed in the Onkes Report.

It is the most appalling political ad-hocery. An authority's share of the AFE pool in 1980-81 will be proportioned to 50 per cent of its actual expenditure on AFE in 1978-79, plus 50 per cent of its estimated expenditure in 1980-81. Such a formula will ensure that authorities that have expanded their polytechnics and colleges recently, will be penalised above and beyond any cut backs imposed by the reduction in the size of the pool.

It seems likely that this rough and ready mechanism will be imposed on the public sector for at least two damaging years.

Ultimate Question Number Three. Will the status of institutions change?

I'm a little hesitant about giving this problem the status of an ultimate

educational system in an effort to make his rural backwoods friends take education rather more seriously. But after that we come on to higher education, or at least the public sector of it—we are to be asked to give Mr Carlisle the powers he wants to cap the pool!

To many MFs this sounds like an elaborate device for handing the bank at the Claremont Club.

In fact, of course, it is a method of sharing among local authorities uneven burdens—it was invented to spread the load of teacher training in 1956, developed to cope with the influx of students who did not live anywhere in particular in 1948 and grew into a multi-million pound business with its application to advanced further education in 1959.

In 1958 the Macmillan Government had switched local authority support from specific to general purposes covering (nearly) all rate expenditure.

Yet the big cities had virtual universities to support, while the counties did not dabble in such expensive educational extras.

So a third pool was invented, as a brilliant expansionary device through which the big cities did not have to worry about higher education costs, because the more they spent, the more they recouped.

In a decade of expansion, all this was fine. It coped with the development of the polytechnics and the introduction of new teacher training colleges into institutes of higher education.

But as retrenchment and cash limits descended, it increasingly worried local councillors. Everything was placed in a financial context except advanced further education.

The best image put to me was that of an ever fattening goldfish in a bowl of fixed size—the bowl being cash limits, the fish, polytechnics and colleges, and the water, other (especially educational) expenditure.

As the fish fattened, more and more precious water kept slopping over the edge of the bowl. The process had to stop. The fish needed a corset too—or at any rate a cap.

So, for a transitional period, the

mate question simply because the issue is not being raised widely enough. It has been raised for some time that some polytechnic directors have favoured their polytechnics being made corporate bodies. The issue was raised and discussed in the Onkes Committee but no recommendation was made simply because the evidence suggested that while corporate status conferred some advantages, there were also attendant disadvantages and that on close analysis such a status would provide a solution.

Interestingly, the focus of this argument now seems to have shifted away from the authorities and aimed towards the CNA. Clearly, after some years of CNAA experience it is understandable that institutions should wish to flex their academic muscles to achieve greater freedom in curriculum design and to be subjected to less detailed and bureaucratic control from the CNA. This problem may be resolved in the gradualist approach towards self-validation that has been adopted by CNA, but the creation of the Committee of Institutions could well lead to more detailed scrutiny in exactly the area where there is the greatest sensitivity: the management and executive structure of institutions. The work of this new committee must be monitored with care to ensure that it does not give rise to excessive interference which would lead to even more exotic proposals for autonomy.

If the future status of institutions is to be questioned, this must inevitably imply the possibility of a change in institutional role. As such the question would need to be resolved in a national forum and not by individual institutions or particular institutions or polytechnic directors.

These are the questions currently facing the public sector to which, in NATFHE's view, the answer must be to create a National Body for Advanced Further Education. There are, of course, other questions, not least the relationship between the universities and the public sector, which need to be answered. But the overriding consideration must be one of urgency. The National Body was needed several years ago; it is now needed desperately if the public sector is to be carried forward into the eighties.

The author is the ex-president of NATFHE and a senior lecturer in physics at Plymouth Polytechnic.

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Don's diary

"We have learnt that television lectures are not very effective. Television should do what television is good at."

It was not the originality or profundity of this recent statement that particularly impressed me when I heard it, but its source—Professor Zuo Hua Wang, from Peking's Central Broadcasting and TV University, the Chinese equivalent of the Open University. They may have only been operating for a short while with what they insist is only a pilot sample of 100,000 students, but the Chinese sound as if they have grasped immediately the respective strengths of the different media.

Professor Wang was but one of the many foreign delegates attending the International Conference on Educational Adults in real situations (CEAD) organized by the British Open University to celebrate its tenth anniversary. So many of the problems and challenges facing our colleagues around the world sounded familiar that it was the occasional striking new image that stuck in the mind. The president of California's Coastline Community College, Bernard Luskin, attacked the old and traditional approach to education: "It was like monoliths; you took it and it was over". He thought those perceptions had changed, but after we had heard his statistical analysis of the United States of America, as a nation of 400 million radios, 121 million television sets, 61 million newspaper subscribers and 60 million bathtubs, our perceptions of a country many of us think of as almost religiously devoted to hygiene shifted somewhat. He had no statistics on the time spent bathing, but the average television set is turned on in the average American household for 6 hours and 16 minutes of each day. Not very much of that time is given over to anything even vaguely described as "educative".

For one programme we filmed how *Horizon* brought the risks involved in nuclear waste disposal to the screen. My academic partner, Christopher Price, has made a convincing case for the nuclear industry, and by the time we had completed our film we were both rather sorry that we only had our usual 25 minutes of *Horizon*'s 30 minutes to cover the subject.

One problem that constantly exercises us is the question of updating material, whether it is the broadcasting media. The minimum four-year life of Course material has already been extended in a number of courses and in a time of general retrenchment it is likely to become more widespread. Because it is possible for broadcasting to be more flexible than print we have quite often remade out-of-date programmes or simply made a new and quite different one. I did this earlier this year when the Government fell so dramatically and we were thrust into a General Election. The Television and Politics course-study for the Mass Communications and Society course had always lacked a day in the television news coverage of the campaign, so I followed the halfway point. I shot it in April, edited it in May, and transmitted it in June.

It is not, of course, always possible to guarantee that Parliament will time events so conveniently for transmission, but we are building in a regular updating element to one of the new courses, *Continuity Issues in Education*.

For what will effectively be our foundation course, a full-credit with 24 television and 24 radio programmes, we plan a regular monthly programme that will last for a month or so before transmission and will deal with the major educational issue or issues of that week. We could not possibly make more than a small fraction of our programmes in that topical mode, but the course team is looking forward to giving a little more dangerously once a month from 1981 onwards.

The author is BBC executive producer at the faculty of educational studies, Open University.

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One problem that constantly exercises us is the question of updating material, whether it is the broadcasting media. The minimum four-year life of Course material has already been extended in a number of courses and in a time of general retrenchment it is likely to become more widespread. Because it is possible for broadcasting to be more flexible than print we have quite often remade out-of-date programmes or simply made a new and quite different one. I did this earlier this year when the Government fell so dramatically and we were thrust into a General Election. The Television and Politics course-study for the Mass Communications and Society course had always lacked a day in the television news coverage of the campaign, so I followed the halfway point. I shot it in April, edited it in May, and transmitted it in June.

It is not, of course, always possible to guarantee that Parliament will time events so

professional training if that were not so. But I've seen some practice here and, though I wouldn't want to make a glib inversion and argue that one can easily suspect a negative correlation between the loudness of claims made for professionalism-without-voluntarism and effectiveness in the practice of the work, nevertheless I do not think there is a clear positive correlation of anger-against-voluntarism with professional effectiveness.



For some of those who argue most insistently, 'professionalism' has become a protective slogan against what are felt to be threats to wage-bargaining positions and politically-motivated attacks on the emergence of a fully-professionalized teaching service in all its branches, or even on the idea of a fully-literate democracy.

It was going well. One more paragraph out of the way. Could be finished by luncheon. He bowed his head again and stared at the words. Something almost like an interest began to flow through his veins.

Another five minutes and he would be able to ignore the slight trickle of blood which was even now staining his socks and beginning to seep along the piece of electrical flannel which held his ankles firmly fastened to the legs of the desk.

no other significance, was satisfied with having really covered the absolutely democratic existence of the daily press, with the same extraordinary individual who read the papers avidly, and who finally launched a prolonged and all-out attack on the Church through the daily *Fæderation* (showing Christianity did not exist in Christendom, naturally).

Yours faithfully,
 PENelope PALMER,
 Lecturer in moral philosophy,
 University of St. Andrews.

leagues and we narrowed it down to two possibilities. Either, it was composed by that nice Angela in Conservative Central Office who, so I felt with scissors and paste, an absolute wizard at tacking together speeches and articles, with suitable passages from Thatcher's Thesaurus of Plitudes, or, as I was inclined to believe, it was a suitable bit of scribe by the real Keen-Hamilton doing an academic A. Garnett for the enlightenment of members of the A.U.T. NATHAN and the CVCP.

So now I'm depressed. Could you let us know the truth? Though I love my wife and respect her judgment, I hope she is wrong. But she is correct the title is wrong surely.

Shouldn't it be "The Right's Intellectual Poverty"?

It's not even plausible polemic.

Yours sincerely,
JOHN GREVE
Department of Social Policy and
Administration,
University of Leeds

What a pity the two
not juxtaposed!
Yours faithfully,
T. D. WILSON,
27 Hilltop Road,
Dronfield, Sheffield.

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who cares about people, about the
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The polytechnics have been a great success but the binary division of higher education has remained a controversial policy. A slight paradox is that at the heart of the general ambivalence about the final outcome of the polytechnic experiment undertaken 14 years ago by Mr Crosland and firmly institutionalised 10 years ago by the formal creation of the Polytechnic of Newcastle and Sheffield Polytechnics (and 23 others later in 1969),

Strong case for a British Brookings

Discussion over a Common examination at 16-plus has yet to reach concrete solutions, while the reform of A levels to be replaced by the new Normal and Further examinations floundered in the face of opposition from universities.

So far the debate over entry reform has highlighted the reactionary attitude of universities in particular.

At A and F levels, they said, it undoubtedly led to a lowering of standards, and therefore to a need for "demeaning" degree courses to four years or even more.

as their aspirations were concerned. And A's level was considered the adequate and relevant preparation for degree work for this group.

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Reform of the examination structure

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Humanism is a considered pedagogical argument. It is wrong, they argue, to pass adult illiterates over to amateurs, no matter how well-intentioned and eager they may be. They have no professional skills; they may end by doing more harm than good. It is indisputable that a really well-trained and wise professional will be more effective than a merely well-intentioned amateur. There'd be something bogus about

authorities, or to dismiss it by recourse to an insufficiently examined, over-extended definition of "professionalism" (one which makes "professionalism" into a mystique bred from one one element in the mixture which makes good teaching)—so do this is to be immersed in a self-imposed myopia too deep to be afforded by anyone who cares about people, about the best traditions of education in Britain or about the challenges now before it.

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Yet if universities are to face confidently a future where competition for students will intensify as they are drawn to new universities, they will have to be prepared to admit less traditional students. To that end they have a vested interest in promoting less traditional school examinations which will offer their students not only better preparation for university but for their future careers.

The second arm of the dispute is more difficult and more important. As I've said, in the opponents' voluntarism it takes the form of what sounds like (and sometimes really is) a considered pedagogical argument. It is wrong, they argue, to add to the curriculum "overseers, mutes, no mutter" just because it's "intellectual and eager" they may be. They have no professional skills; they may end by doing more harm than good. It is indisputable that a really well-trained and wise professional will be more effective than a merely well-meaning amateur. There'd be something bogus about

prior, reductive, political formulations, wholly to write it off as a device by a few mean-minded local authorities, or to dismiss it by recourse to an insufficiently examined, an over-extended definition of professionalism. Long which means long professional life, the mystique bred from one or elements in the mixture which makes good teaching—to do this is to be immersed in a self-imposed myopia too deep to be afforded by anyone, the cares about people, about their traditions of education in Britain about the challenges now before it.